

# KENDALL COUNTY ZONING BOARD OF APPEALS PUBLIC HEARING/MEETING

111 West Fox Street • Room 209 and 210 • Yorkville, IL • 60560 (630) 553-4141 Fax (630) 553-4179

#### **AGENDA**

September 30, 2019 – 7:00 p.m.

#### CALL TO ORDER – ZONING BOARD OF APPEALS

ROLL CALL for the Zoning Board of Appeals: Randy Mohr (Chair); Scott Cherry, Karen Clementi, Cliff Fox, Tom LeCuyer, Dick Thompson, and Dick Whitfield

MINUTES: Approval of Minutes from the July 29, 2019 Zoning Board of Appeals

Hearing/Meeting (Pages 2-17)

# PETITIONS:

1. Continuation of Hearing 19 – 26 – Edward Baltz and Robert Baltz on Behalf of Erb Properties, LLC (Owner) and Thomas Zurliene and Tyler Zurliene on Behalf of TZ Landscaping, LLC (Tenant) (Pages 18-19)

Request: Special Use Permit for a Landscaping Business

PINs: 09-13-400-006

Location: 276 U.S. Route 52, Seward Township

Purpose: Petitioners Want to Operate a Landscaping Business on the Subject Property;

Property is Zoned A-1

2. 19 – 31 – Kendall County Planning, Building and Zoning Committee (Pages 20-55)

Request: Text Amendments to the Kendall County Zoning Ordinance Pertaining to

Recreational and Medical Cannabis Uses

Purpose: Proposal Repeals Previously Adopted Medical Cannabis Related Zoning

Ordinances; Adds Definitions for Recreational Cannabis Related Uses; Adds Definitions for Medical Cannabis Related Uses; Designates the Zoning Districts Where Recreational and Medical Cannabis Uses May Occur by Special Use Permit with Restrictions; Updates Appendix 9 to Reflect the Addition of Recreational and Medical Cannabis Related Uses; Corrects Citation Errors to the Zoning Ordinance Caused by the Addition of

Recreational and Medical Cannabis Related Uses

### NEW BUSINESS/ OLD BUSINESS

1. Approval of Fiscal Year 2019-2020 Hearing/Meeting Calendar (Page 56)

#### REVIEW OF PETITIONS THAT WENT TO COUNTY BOARD

Petition 18-04 Lisbon Township LRMP Update

Petition 18-24 Flisk Special Use Permit Amendment at 17 Ashe Road

Petition 19-12 Special Use Permit for Banquet Center at 10978 Crimmin Road

Petition 19-25 Billboard at 34 and Hafenrichter

## **PUBLIC COMMENT**

### ADJOURN ZONING BOARD OF APPEALS - Next hearing/meeting on October 28, 2019

If special accommodations or arrangements are needed to attend this County meeting, please contact the Administration Office at 630-553-4171, a minimum of 24-hours prior to the meeting time.

# MINUTES – UNOFFICIAL UNTIL APPROVED KENDALL COUNTY

#### **ZONING BOARD OF APPEALS MEETING**

111 WEST FOX STREET, Room 209 and 210 YORKVILLE, IL 60560 July 29, 2019 – 7:00 p.m.

#### **CALL TO ORDER**

Chairman Randy Mohr called the Zoning Board of Appeals meeting to order at 7:01 p.m.

#### **ROLL CALL:**

<u>Members Present:</u> Randy Mohr (Chair), Scott Cherry, Karen Clementi, Cliff Fox, Tom LeCuyer, Dick Thompson, and Dick Whitfield

Members Absent: Scott Cherry

Staff Present: Matthew Asselmeier, AICP, Senior Planner, Dan Kramer, Pat Kinnally, William Barclay,

Peter Lodestro, Dorothy Flisk

#### **MINUTES:**

Member Fox made a motion, seconded by Member Clementi to approve the minutes of the July 1, 2019 meeting. With a voice vote of six (6) ayes, the motion was approved.

#### **PETITIONS**

The Zoning Board of Appeals started their review of Petition 19-26 at 7:02 p.m.

Petition 19 – 26 – Edward Baltz and Robert Baltz on Behalf of Erb Properties, LLC (Owner) and

Thomas Zurliene and Tyler Zurliene on Behalf of TZ Landscaping, LLC

(Tenant)

Request: Special Use Permit for a Landscaping Business

PINs: 09-13-400-006

Location: 276 U.S. Route 52, Seward Township

Purpose: Petitioners Want to Operate a Landscaping Business on the Subject Property;

Property is Zoned A-1

Mr. Asselmeier read his memo on the subject.

Edward and Robert Baltz, on behalf of Erb Properties, LLC, and Thomas and Tyler Zurliene, on behalf of TZ Landscaping, LLC are requesting an A-1 Special Use to operate a landscaping business, Outdoorscapes, Inc., at 276 Route 52 in Seward Township.

At the July 24, 2019, Kendall County Regional Planning Commission meeting, discussion occurred regarding the site plan and landscaping plan for the property. The Petitioner request a layover until the August 28<sup>th</sup> Kendall County Regional Planning Commission meeting.

The notice of the Zoning Board of Appeals hearing was already printed prior to the ZPAC meeting. The Petitioner requests that the hearing be continued until after the requested site plan and landscaping plan are submitted.

Chairman Mohr opened the public hearing at 7:02 p.m. and recessed the public hearing at 7:02.

Member Whitfield made a motion, seconded by Member LeCuyer, to layover this Petition until a revised site plan and landscaping plan are submitted.

The votes were as follows:

Ayes (6): Mohr, Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (0): None Absent (1): Cherry

The motion passed.

The Zoning Board of Appeals completed their review of Petition 19-26 at 7:03 p.m.

Chairman Mohr swore in all members of the public that wished to speak on the Petitions.

The Zoning Board of Appeals started their review of Petition 18-24 at 7:04 p.m.

#### Continuation of Hearing on Petition - 18-24 - Dorothy Flisk on Behalf of Skyfall Equestrian, LLC

Request: Major Amendment to a Special Use Permit to Increase the Number of Horses

Allowed Boarded at the Property from Twenty-Four (24) to Thirty-Six (36)

PINs: 01-01-200-020 and 02-06-102-009

Location: 17 Ashe Road, Little Rock and Bristol Townships

Purpose: Increase the Number of Horses Allowed Boarded at the Property from Twenty-

Four (24) to Thirty-Six (36)

Mr. Asselmeier read summarized the request.

The property is approximately eight point five (8.5) acres. The existing stable has twenty-six (26) horse stalls. The property has a total of sixteen (16) paddock areas and an "arena" area.

The Petitioner would like to demolish the accessory structures and construct an area for hay and straw and an additional twelve (12) stalls. The new barn will be constructed where the current brown barn is located, using the same footprint. The new barn will be ten feet to twelve feet (10'-12') in height. The new barn will be a prefab construction type. The existing frame shed shall be located to the rear of the paddock area. The Petitioner would also like to construct a lounging arena north of the existing "arena" area.

The Petitioner has a waitlist and would like to expand because of the waitlist. If approved, the Petitioner would like to expand operations in the summer of 2019.

The Petitioner provided an EcoCat from 2005.

The Petitioner applied for an NRI in February 2019 and the LESA Score was 167 indicating a low level of protection.

Revised information was sent to Little Rock Township Revised on February 21, 2019. No comments were received.

Revised information was sent to Bristol Township on February 21, 2019. No comments were received.

The City of Plano had no objections to the proposal.

Revised information was sent to the Bristol-Kendall Fire Protection District on February 21, 2019.

The Little Rock Fox Fire Protection District had no objections to the original proposal.

ZPAC recommended approval of the petition.

The Kendall County Regional Planning Commission reviewed this proposal at their meeting on March 27, 2019. Dan Huddleston expressed the Homeowners' Association concerns regarding increased traffic, light pollution, noise, and manure. Jean Cook, Arlene Vankamper, and Mary Kay Sergo board their horses at the stable and spoke about how well maintained the stable is and how it enhanced the area. Discussion occurred regarding planting arborvitaes as a buffer, but this did not seem to solve screening issues. By a vote of six (6) in favor and two (2) in opposition, the Kendall County Regional Planning Commission recommended approval with the conditions proposed by Staff.

The Kendall County Zoning Board of Appeals started a public hearing on this petition on August 27, 2018. The hearing was continued until April 29, 2019, July 1, 2019, and July 29, 2019.

The existing stable has twenty-six (26) horse stalls. The property has a total of sixteen (16) paddock areas and an "arena" area.

The existing special use permit was established by Ordinance 2012-22. The restrictions placed on the special use permit were:

NOW, THEREFORE, BE IT ORDAINED, that the Kendall County Board hereby repeals Kendall County Ordinance #06-29 in its entirety and grants approval of a special use zoning permit to amend their existing special use permit to change the private horse facility from allowing only boarders who live within the Subdivision into a private horse facility that also allows boarder who do not live within the Subdivision subject to the following conditions:

- 1. A maximum of twenty-four (24) horses are allowed to be housed in the stable.
- 2. Manure storage and disposal is to be according to a proposed manure storage and disposal plan approved by the Kendall County Department of Environmental Health.
- 3. The facility shall be exclusively used by the owners, trainers, boarders and their guests. In keeping with the private and quiet nature intended for the residential community, activities at the facility should never be so large or noisy or late that it would be disruptive to residents of the Subdivision. If the facility hosts an outdoor event exceeding fifty (50) guests, the owner, shall provide each of the property owners and Homeowners Association with at least thirty (30) days notice of the event. The Owner shall host no more than two (2) such outdoor events a

year. The Owner has no intention of hosting any activity with the general public that would intentionally invite so much traffic that parking would spill off the stable property on to the private residential streets. Events at the stable will be consistent with the image of a small private equestrian club.

- 4. As a private equestrian facility, no school horses will be available for rent to the general public. Training is available to the owners, trainers, boarders and their guests, only.
- 5. A maximum of two (2) adults and their immediate family can live in each of the two stable manager housing units inside the stable.
- 6. Private Road Maintenance: The Owner will solely maintain that portion of the road that is on Lot 17, with that portion being shown on the Final Plat for Equestrian Estates at Legacy Farms Subdivision. The Homeowners Association or property owners will maintain the remaining roads within the Subdivision. The Owner will pay 29% of the cost of maintaining that portion of the roads running from Ashe Road to the turnabout, the turnabout road, and from the turnabout to that portion of the road that intersects with Lot 17. The Owner will notify all boarders that the residential roads are for private use only. With all things being equal with other service providers, including price and quality of service, the Homeowners Association and/or residents agrees to allow the Owner to provide landscaping and road maintenance services.
- 7. Trails: The Homeowners Association or property owners will be responsible for maintaining any trails in Lot 18. The Owner will be responsible for 29% of the cost to maintain the trails in Lot 18 and the Homeowners Association or property owners will be responsible for 71% of the cost. With all things being equal with other service providers, including price and quality of service, the Homeowners Association or property owners agree to allow the Owner to provide trail improvement and maintenance services.
- 8. Insurance: The Owner will maintain a comprehensive general liability policy in the minimum amount of \$1,000,000.00. The Homeowners Association and/or property owners will be named as an additional insured.
- 9. Lighting: The outdoor arena shall not be lighted. The existing lighting on the south side of the stable will only be used before 8pm or in case of emergency.
- 10. Sale of the Stable: In the event the Owner lists the property for sale, the Owner shall notify the Homeowners Association and property owners of such listing within five (5) business days.
- 11. Stable Workers: All employees or independent contractors shall be retained by the Owner.
- 12. There shall be no signage on the property indicating the stable accepts commercial stabling of horses. The Owner may post upon Homeowners Association and/or property owners approval and/or request a small discreet sign on Lot 17, at the entrance to the facility.
- 13. No signs are permitted on the eastern portion of the outdoor riding arena.
- 14. Horse trailers: Horse trailers shall be parked west of the outdoor arena.

15. No rodeo, barrel racing or reining shows, but practicing such activities is a permitted use.

The Kendall County Planning, Building and Zoning Department has not received any complaints regarding the special use at the subject property.

The Kendall County Health Department received one (1) complaint since the issuance of the amended special use permit for manure related issues. The issue was unfounded.

The original ordinance granting the special use permit, Ordinance 2006-05, allowed thirty-six (36) horses to be stabled at the property.

Any new buildings would have to meet applicable building codes.

The property has indirect access to Ashe Road via private streets.

Pictures of the manure area were provided. The Petitioner currently has manure picked up four (4) days per week and has a mushroom farmer collect manure for composting once per week. The manure area is sealed and graded with four (4) concrete blocks across the back and is four (4) rows high and three (3) rows deep. The Petitioner plans to install an opaque fence around the manure area. The Petitioner has two (2) backup plans for handling manure. One (1) plan involves a truck transporting manure to a company in Wisconsin. The other plan involves working with a company that transforms manure into energy. Manure will be monitored daily and more pickups could occur if the manure pile gets too large. The revised manure management plan was provided. The Kendall County Health Department's approval of the manure management plan was provided.

No new lighting is planned.

No additional fencing or buffering is planned.

No changes in impervious surface are planned. The stormwater situation may have to be reexamined if the Petitioner constructs new building(s).

No changes in utilities, well, or septic system are planned. Any new utilities would have to secure applicable permits.

Staff recommended approval subject to the following conditions:

- 1. All of the conditions contained in Ordinance 2012-22, except condition number 1 shall remain in effect.
- 2. Condition number 1 contained in Ordinance 2012-22 is hereby amended to read, "A maximum of thirty-six (36) horses are allowed to be housed in the stable."
- 3. The site shall be developed substantially in accordance with the attached site plan.
- 4. The owner(s) of the property shall secure applicable building permits prior to the construction of any structures on the property.

- 5. The owners(s) of the facility allowed by this special use permit shall follow all applicable Federal, State, and Local laws related to the operation of this type of business.
- 6. Failure to comply with one or more of the above conditions or restrictions contained in this ordinance and Ordinance 2012-22 could result in the amendment or revocation of the special use permit.
- 7. If one or more of the conditions contained in this ordinance and Ordinance 2012-22 is declared invalid by a court of competent jurisdiction, the remaining conditions of both ordinances shall remain valid.

Mr. Asselmeier noted that the attorney for the Petitioner and the attorney for one (1) of the neighbors have been in negotiations to resolve some issues. The attorney of John Bryan requested the following:

- 1. Residential lots to remain residential with no ability for horse pasturing.
- 2. 2-4 weeks Notice for outdoor events.
- 3. Change notice for "outdoor" events to "outside, not referring to roofs" events.
- 4. No tent erection at any event.
- 5. Parking for events to be restricted to one (1) side of the street to allow room for emergency vehicles.
- 6. Recommended that Skyfall obtain workers' compensation insurance as she has four (4) employees.
- 7. Increase additional insured insurance amount from \$1 Million to \$10 Million.
- 8. HOA responsible for 79% of road maintenance on the side streets; Dorothy responsible for 21%.
- 9. Skyfall responsible for 79% of road maintenance on the main road; HOA responsible for 21%.
- 10. Skyfall responsible for 100% of road maintenance for its property line.
- 11. Change the responsibility for the trail system to the HOA.
- 12. No trail system on the conservation area behind houses.
- 13. Keep Lot 1 pasture.

14. HOA to install requirement that anyone who sits on the Board must actually reside in the subdivision, not just be an owner.

The Petitioner's attorney responded that they agreed with requests 1-6 and 8-13. In request 7, the insurance amount could be increased to \$3 Million. In request 14, the Petitioner's attorney held that the Petitioner could not bind the HOA to take a given action.

Regarding request 2, the Petitioner's attorney said the notice will be served to the HOA and any lot owner that provided an email.

Regarding request 5, they would like parking on the right side of the street.

The special use permit would run with the property owner.

Request 14 would not be included in the special use permit because the HOA is not a party of the special use permit.

Chairman Mohr asked if the circle driveway counted as parking. Mr. Asselmeier responded that, since the parking was approved in the original development of the site, the circle driveway was intended to be used as parking.

Chairman Mohr re-opened the public hearing at 7:20 p.m.

Dan Kramer, attorney for the Petitioner, explained the history of the development. Unfortunately, the facility went into foreclosure and a new party purchased the property. The Petitioner bought the facility and six (6) lots in subdivision. The Petitioner is requesting to increase the number of horses back to the original number of thirty-six (36); she would like to build a new hay barn; she would like to expand the manure containment facility. The Petitioner would like to build a house on Lot 1. The amount of general liability insurance carried by the Petitioner shall increase to \$3 Million. The entire HOA did not agree to everything requested by John Bryan's attorney. The residential homes are on "the wings". As such, the people related to the Petitioner's horse facility do not travel or park on the side streets. Only two (2) residents boarded horses at the facility. The Petitioner would give priority to residents of the subdivision. Events are not open to the public; only boarders are allowed to attend events.

Chairman Mohr asked what has changed to allow the Petitioner to have thirty-six (36) horses on the property. Mr. Kramer said that he did not know the second owner of the property. Thirty-six (36) is the maximum number of horses the property could support.

Member Fox asked about the manure area. Dorothy Flisk responded that it takes ten to twelve (10-12) days to fill the pit.

Patrick Kinnally, attorney for John Bryan, discussed his involvement with this proposal. He does not represent the HOA. He found the Petitioner's responses to his client's requests to be satisfactory.

Member Thompson asked if the insurance requirement was under the jurisdiction of the Board. Mr. Asselmeier responded that the insurance requirement was listed in the previous special use permit ordinance.

Peter Lodestro has owned property in the subdivision for approximately three (3) years. He owns Lots 7 and 8. He sees the trailers coming in and out of the subdivision. He expressed concerns about the liability of increased traffic on the private streets. He was opposed to any expansion of the business.

Chairman Mohr asked if people have to maneuver around a roundabout to access the subject property. Mr. Lodestro responded a roundabout exists.

Mr. Kramer stated that the County does not encourage private roads; the original developer wanted private roads. The roads were built to the County specifications in terms of depth; the private streets are narrower. Someone lives on the property for safety reasons. Discussion occurred about having a second ingress/egress.

Member Fox asked if the creation of the business occurred as part of the residential development. Mr. Kramer responded that the horse business was planned at the same time as the residential development. The development was intended to be an equestrian community. The cost sharing for the streets evolved over time.

Ms. Flisk stated that garbage and recycling pickup occurs one (1) time per week. The mushroom farmer comes every ten to twelve (10-12) days.

Chairman Mohr asked about the nature of events. Ms. Flisk responded that events are held indoors. They had a clinic.

Mr. Lodestro expressed concerns about lots not selling in the subdivision. He expressed concerns about the safety of children in the subdivision with the increased traffic. Chairman Mohr stated that twenty-four (24) horses will still be at the property which will cause a certain amount of traffic. Mr. Lodestro did not want to shut down Ms. Flisk's business.

William Barclay has three (3) horses boarded at the subject property. He is a veterinarian. He stated that the facility is run great and the manure disposal is superb. He stated that the frequency of trailers using the street is minimal.

Chairman Mohr asked how many of these types of horse facilities can be found in residential neighborhoods. Mr. Barclay responded quite a few; he listed two (2) in the Naperville area. Mr. Kramer listed three (3) in Chicago suburbs. Twelve (12) new stalls does not indicate twelve (12) new trailers.

Chairman Mohr adjourned the public hearing at 8:06 p.m.

The Board reviewed the following findings of fact:

That the establishment, maintenance, or operation of the special use will not be detrimental to or endanger the public health, safety, morals, comfort, or general welfare. Provided that the manure management plan is implemented as proposed, the amendment to the special use will not be detrimental or endanger the public health, safety, morals, comfort, or general welfare.

The votes were as follows:

Ayes (6): Mohr, Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (0): None Absent (1): Cherry

That the special use will not be substantially injurious to the use and enjoyment of other property in the immediate vicinity for the purposes already permitted, nor substantially diminish and impair property values within the neighborhood. The Zoning classification of property within the general area of the property in question shall be considered in determining consistency with this standard. The

proposed use shall make adequate provisions for appropriate buffers, landscaping, fencing, lighting, building materials, open space and other improvements necessary to insure that the proposed use does not adversely impact adjacent uses and is compatible with the surrounding area and/or the County as a whole. Provided that the manure management plan is implemented as proposed and that the property owner follows the remaining restrictions in Ordinance 2012-22, the amendment will not be substantially injurious to the use and enjoyment of other property in the area nor will the amendment impair property values.

The votes were as follows:

Ayes (5): Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (1): Mohr Absent (1): Cherry

That adequate utilities, access roads and points of ingress and egress, drainage, and/or other necessary facilities have been or are being provided. Provided that the manure management plan is implemented as proposed, no concerns exist regarding drainage. The owner of the property will need to continue their required contributions to the Homeowners' Association as outlined in Ordinance 2012-22 to ensure that Ashe Road remains in good repair. The reference to Ashe Road was changed to subdivision roads.

The votes were as follows:

Ayes (6): Mohr, Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (0): None Absent (1): Cherry

That the special use shall in all other respects conform to the applicable regulations of the district in which it is located, except as such regulations may in each instance be modified by the County Board pursuant to the recommendation of the Zoning Board of Appeals. The proposed special use permit and site plan conform to all other applicable regulations of the RPD-1 Zoning District.

The votes were as follows:

Ayes (6): Mohr, Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (0): None Absent (1): Cherry

That the special use is consistent with the purpose and objectives of the Land Resource Management Plan and other adopted County or municipal plans and policies. The LRMP states the following regarding the Rural Estate Residential Area, "limited business use may also be appropriate for small offices or agricultural service enterprises" and "agricultural uses will continue to be a major use in Rural Estate areas" (Page 5-17). Accordingly, with proper restrictions, the proposed use is consistent with the purpose and objectives of the LRMP.

The votes were as follows:

Ayes (5): Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (1): Mohr Absent (1): Cherry

Member Whitfield made a motion, seconded by Member Clementi, to recommend approval of the amendment to an existing special use permit subject to the conditions proposed by Staff and the terms agreed to between the Petitioner and John Bryan except that the insurance shall be \$3 Million instead of \$10 Million. Member Thompson did not favor inclusion of the insurance requirements in the special use permit restrictions.

Discussion occurred regarding whether or not the Board would approve this type of use if this use was a brand new development.

The votes were as follows:

Ayes (5): Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (1): Mohr Absent (1): Cherry

The motion passed. This proposal will go to the Kendall County Planning, Building and Zoning Committee on August 12, 2019.

The Zoning Board of Appeals completed their review of Petition 18-24 at 8:15 p.m.

The Zoning Board of Appeals started their review of Petition 19-25 at 8:15 p.m.

Petition 19-25 – Dave Hamman on Behalf of KEKA Farms, LLC (Property Owner) and Pulte

**Group (Billboard Owner)** 

Request: Renew the Special Use Permit Granted by Ordinance 2004-43 and Renewed

by Ordinance 2017-14 Allowing the Placement of an Outdoor Advertising

Sign (Billboard) at the Subject Property

PIN: 03-01-127-006

Location: Southeast Corner of the Intersection of U.S. 34 and Hafenrichter

(Farnsworth) in Oswego Township

Purpose: Petitioner Wishes to Renew Special Use Permit for Billboard

Mr. Asselmeier summarized the request.

In December 2004, through Ordinance 2004-43, the Kendall County Board approved a special use permit for the placement of an off-premise advertising sign at the subject property. The special use permit was renewed in 2017 through Ordinance 2017-14. Restriction Number 1 of the special use permit and Section 12.06.A.4 of the Zoning Ordinance require the owner to either remove the sign or to renew the special use permit every two (2) years.

The property is located at the southeast corner of Route 34 and Hafenrichter (Farnsworth) in Oswego Township.

The property is approximately forty-three (43) acres in size.

The property is zoned M-2 with a special use permit for a billboard.

The County's Land Resource Management Plan calls for the property to be residential and the City of Aurora's Comprehensive Plan calls for the property to be commercial.

Route 34 is a State maintained highway and Hafenrichter is a local road maintained by Oswego Township. The City of Aurora has a trail planned along Hafenrichter.

There are no floodplains or wetlands in the area.

The adjacent land uses are industrial, commercial, residential, and agricultural. The zoning in the area is a mix of residential, commercial, and industrial. The future land uses in the area are also residential, commercial, and industrial.

The endangered species report was not required.

The NRI was not required.

Petition information was sent to Oswego Township on June 19, 2019, and the Oswego Township Highway Department had not objections.

Petition information was sent to the City of Aurora on June 19, 2019, and they had no objections.

Petition information was sent to Oswego Fire Protection District on June 19, 2019.

ZPAC reviewed the proposal at their meeting on July 2, 2019, and unanimously recommended approval.

The Kendall County Regional Planning Commission reviewed this proposal at their meeting on July 24, 2019. No members of the public spoke in favor or in opposition to the request. The Kendall County Regional Planning Commission recommended approval with all members present voting in favor. Two (2) members of the Commission were absent.

The sign is twelve feet by sixteen feet (12' X 16') in size. There will be fourteen feet (14') from the ground to the top of the sign.

The petitioner desires to renew the special use permit awarded by Ordinance 2004-43 and renewed by Ordinance 2017-14 with no changes in restrictions.

The restrictions imposed by Ordinance 2017-14 include:

- 1. The sign will be removed or Pulte Group (or their successors) will apply to renew their special use in two (2) years from the date of approval of this ordinance by the County Board.
- 2. The sign will not be illuminated.
- 3. The advertising on the sign is restricted to Pulte Group's residential development.
- 4. The special use permit awarded by Ordinance 2004-43 to the property identified by Parcel ID Number 03-01-127-004 for an off-premise advertising structure is revoked with the adoption of this ordinance.
- 5. The owners of the off-premise advertising structure allowed by this special use permit shall obtain a building permit for the structure.
- 6. The off-premise advertising structure allowed by this special use permit shall follow all applicable Federal, State and Local laws related to this type of use including, but not limited to, the distance from property line requirements of the Kendall County Zoning

Ordinance.

- 7. Failure to comply with the above regulations and restrictions could result in the revocation of the special use permit.
- 8. If one or more of the above conditions is declared invalid by a court of competent jurisdiction, the remaining conditions shall remain valid.
- 9. The appearance of the signs was included as Exhibits A and B in Ordinance 2017-14.

Pursuant to Section 12.06.A.4 of the Zoning Ordinance, real estate and development signs may be located offsite for a period not to exceed two (2) years, provided a special use permit is issued.

Since the sign is pre-existing, a building permit would not be required.

Access from an adjacent road is not applicable.

A trail is planned along Hafenrichter. However, the City of Aurora has not previously requested a right-of-way dedication.

Parking regulations are not applicable.

The sign will not be illuminated.

Screening regulations are not applicable.

No portion of the property is in a flood area and no wetlands exist on the property. No stormwater issues are anticipated by the proposal.

No easements are believed to be impacted by the proposed sign.

The proposed findings of fact were as follows:

That the establishment, maintenance, or operation of the special use will not be detrimental to or endanger the public health, safety, morals, comfort, or general welfare. Provided that the sign remains at its current location, the special use will not be detrimental to or endanger the public health, safety, morals, comfort, or general welfare of the public.

That the special use will not be substantially injurious to the use and enjoyment of other property in the immediate vicinity for the purposes already permitted, nor substantially diminish and impair property values within the neighborhood. The Zoning classification of property within the general area of the property in question shall be considered in determining consistency with this standard. The proposed use shall make adequate provisions for appropriate buffers, landscaping, fencing, lighting, building materials, open space and other improvements necessary to insure that the proposed use does not adversely impact adjacent uses and is compatible with the surrounding area and/or the County as a whole. True, the proposed special use will not negatively impact adjoining properties.

That adequate utilities, access roads and points of ingress and egress, drainage, and/or other necessary facilities have been or are being provided. This requirement is not applicable because the proposed special use does not require utilities, access roads, points of ingress and egress, drainage or other facilities.

That the special use shall in all other respects conform to the applicable regulations of the district in which it is located, except as such regulations may in each instance be modified by the County Board pursuant to the recommendation of the Zoning Board of Appeals. True, the proposed special use shall conform to the applicable regulations of the district.

That the special use is consistent with the purpose and objectives of the Land Resource Management Plan and other adopted County or municipal plans and policies. True, the proposed special use is consistent with the purposes and objectives of the Land Resource Management Plan.

If approved, Staff recommends the following conditions be included in the approving special use ordinance:

- 1. The rendering of the sign and map depicting the location of the sign shall be Exhibits in the approval ordinance.
- 2. The sign will be removed or Pulte Group (or their successors) will apply to renew their special use in two (2) years from the date of approval of this ordinance by the County Board.
- 3. The sign will not be illuminated.
- 4. The advertising on the sign is restricted to Pulte Group's residential development.
- 5. The off-premise advertising structure allowed by this special use permit shall follow all applicable Federal, State and Local laws related to this type of use including, but not limited to, the distance from property line requirements of the Kendall County Zoning Ordinance.
- 6. Failure to comply with the above regulations and restrictions could result in the revocation of the special use permit.
- 7. If one or more of the above conditions is declared invalid by a court of competent jurisdiction, the remaining conditions shall remain valid.

Chairman Mohr opened the public hearing at 8:20 p.m.

Chairman Mohr asked why this special use permit required renewal. Mr. Asselmeier responded that both the Kendall County Zoning Ordinance and the existing special use permit require renewal.

Chairman Mohr adjourned the public hearing at 8:20 p.m.

Member Clementi made a motion, seconded by Member LeCuyer, to approve the findings of fact as proposed by Staff and to recommend approval of the renewal of the special use permit with the conditions proposed by Staff.

The votes were as follows:

Ayes (6): Mohr, Clementi, Fox, LeCuyer, Thompson, and Whitfield

Nays (0): None Absent (1): Cherry

The motion passed. This matter will go to the Kendall County Planning, Building and Zoning Committee on August 12, 2019.

The Zoning Board of Appeals completed their review of Petition 19-25 at 8:22 p.m.

#### **NEW BUSINESS/OLD BUSINESS**

None

#### REVIEW OF PETITIONS THAT WENT TO THE COUNTY BOARD

Mr. Asselmeier reported that Petition 19-11, pertaining to the major amendment for Dickson Valley Ministries, was approved by the County Board.

Mr. Asselmeier reported that Petition 19-13, pertaining to research and development home occupations, was rejected at the County Board, and the motion to reconsider was also rejected.

#### **PUBLIC COMMENTS**

Mr. Asselmeier reported that Teska Associates has delivered information for the Zoning Ordinance project. Staff is currently reviewing the information.

Mr. Asselmeier reported that the County has started researching proposed recreational marijuana zoning regulations.

The next Zoning Board of Appeals hearing/meeting will be on September 4<sup>th</sup> which is the Wednesday after Labor Day.

#### ADJOURNMENT OF THE ZONING BOARD OF APPEALS

Member Clementi made a motion, seconded by Member LeCuyer, to adjourn. With a voice vote of six (6), the motion passed unanimously. The Zoning Board of Appeals meeting adjourned at 8:34 p.m.

The next hearing/meeting will be on September 4, 2019.

Respectfully submitted by, Matthew H. Asselmeier, AICP Senior Planner

#### **Exhibits**

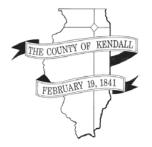
- 1. Staff Report on Petition 18-24 Dated July 15, 2019
- 2. Certificate of Publication and Mailings for Petition 18-24 (Not Included with Report but on file in Planning, Building and Zoning Office).
- 3. May 14, 2019 Letter from Patrick Kinnally to Dan Kramer
- 4. July 26, 2019 Letter from Dan Kramer to Patrick Kinnally
- 5. Staff Report on Petition 19-25 Dated July 25, 2019.
- 6. Certificate of Publication for Petition 19-25 (Not Included with Report but on file in Planning, Building and Zoning Office).

- 7. Memo on Petition 19-26 Dated July 25, 2019.
- 8. Certificate of Publication for Petition 19-26 (Not Included with Report but on file in Planning, Building and Zoning Office).

# KENDALL COUNTY ZONING BOARD OF APPEALS JULY 29, 2019

In order to be allowed to present any testimony, make any comment, engage in cross-examination, or ask any question during this public hearing, you must enter your name, address, and signature on this form prior to the commencement of the public hearing. By signing this registration sheet, you agree that you understand that anything you say will be considered sworn testimony, and that you will tell the truth, the whole truth and nothing but the truth.

NAME .	ADDRESS	SIGNATURE
Don Kramer 18-24	1107-A 3. BANG ST	
Sanara Bardo		
Sanara Bardos William Bardos Pat Kinmly	8	
Pat Kinnally	214 Paerpath Aurara	
,		



# **DEPARTMENT OF PLANNING, BUILDING & ZONING**

111 West Fox Street • Room 204

Yorkville, IL • 60560

Fox (630) 553-417

(630) 553-4141

Fax (630) 553-4179

# **MEMORANDUM**

To: Kendall County Zoning Board of Appeals From: Matthew H. Asselmeier, AICP, Senior Planner

Date: September 23, 2019

Re: Petition 19-26 Request for a Special Use Permit for a Landscaping Business at 276 Route 52

in Seward Township-Petitioner Requests a Layover

Edward and Robert Baltz, on behalf of Erb Properties, LLC, and Thomas and Tyler Zurliene, on behalf of TZ Landscaping, LLC are requesting an A-1 Special Use to operate a landscaping business, Outdoorscapes, Inc., at 276 Route 52 in Seward Township.

At the July 24, 2019, Kendall County Regional Planning Commission meeting, discussion occurred regarding the site plan and landscaping plan for the property. The Petitioner request a layover until the August 28th Kendall County Regional Planning Commission meeting.

On September 20, 2019, the Petitioners submitted the attached letter requesting a layover until October.

The notice of the Zoning Board of Appeals hearing was already printed prior to the ZPAC meeting.

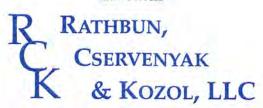
If you have any questions regarding this request, please let me know.

Thanks,

MHA

LAW OFFICES

CARL R. BUCK MARIO P. CARLASARE FRANK S. CSERVENYAK, JR. WILLARD L. HEMSWORTH III NICKOLAS M. JERDE WILLIAM V. KOZOL MICHAEL J. LICHNER Luis J. Magana KATHERINE L. MALONEY LAURA I. MIROBALLI MEGHAN E. PRESTON SCOTT PYLES TIMOTHY J. RATHBUN KATIE E. ROCK LORIEN E. SCHOENSTEDT STEPHEN D. WHITE



3260 Executive Drive Joliet, Illinois 60431

Telephone 815-730-1977 Fax 815-730-1934 http://www.rcklawfirm.com

September 20, 2019

PLAINFIELD OFFICE 15409 S. Route 59 Plainfield, Illinois 60544 Telephone 815-577-9763 Fax 815-577-9769

MOKENA OFFICE 9450 Enterprise Drive Mokena, Illinois 60448 Telephone 708-479-9949 Fax 708-479-0503

JEFFREY L. FISHER, OF COUNSEL 207 South Water Street Wilmington, Illinois 60481

VIA EMAIL (masselmeier@co.kendall.il.us)

Matthew H. Asselmeier, AICP Senior Planner Kendall County Planning, Building & Zoning 111 West Fox Street Yorkville, IL 60560-1498

RE: TZ Landscaping - 276 Route 52

Dear Mr. Asselmeier:

Please be advised that this firm represents TZ Landscaping in its application for a Special Use Permit. The tenants/applicants, Tom and Tyler Zurliene, are working with a survey company, Phil Young, to update the topography survey to include the buildings and structures. Due to this continued work, the tenants/applicants request to be pushed to the October agenda date.

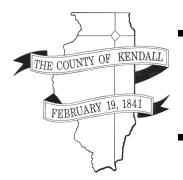
Thank you for your time and consideration to this matter. If you have any questions, please do not hesitate to contact me.

Sincerely yours,

RATHBUN, CSERVENYAK & KOZOL, LLC

By:

Carl R. Buck



# **DEPARTMENT OF PLANNING, BUILDING & ZONING**

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# **MEMORANDUM**

To: Kendall County Zoning Board of Appeals From: Matthew H. Asselmeier, AICP, Senior Planner

Date: September 26, 2019

Re: Petition 19-31-Request by the Kendall County Planning, Building and Zoning Committee for

Text Amendments to the Kendall County Zoning Ordinance Pertaining to Recreational and

Medical Cannabis Uses

On June 25, 2019, the Governor signed the Cannabis Regulation and Tax Act (Public Act 101-027). This Act legalized certain recreational cannabis uses and allowed the County to enact reasonable zoning regulations related to these uses.

On August 9, 2019, the Governor signed an Act related to Banking-Cannabis Businesses (Public Act 101-363). Among other actions, this Act amended the Compassionate Use of Medical Cannabis Pilot Program Act by removing the expiration deadline of medical cannabis related uses and changing the location where a medical cannabis dispensary may locate.

On August 26, 2019, the Kendall County Planning, Building and Zoning Committee voted to initiate text amendments to the Kendall County Zoning Ordinance pertaining to medical and recreational cannabis uses. The Committee wanted medical cannabis related uses to be regulated similarly as recreational cannabis uses from a zoning perspective. The Committee also wanted to have these regulations in place by January 1, 2020.

In summary the changes are as follows:

- 1. The previously adopted zoning regulations for medical cannabis uses are repealed in their entirety.
- 2. Definitions of Adult-Use Cannabis Business Establishment, Adult-Use Cannabis Craft Grower, Adult-Use Cannabis Cultivation Center, Adult-Use Cannabis Dispensing Organization, Adult-Use Cannabis Infuser Organization or Infuser, Adult-Use Cannabis Processing Organization or Processor, Adult-Use Cannabis Transporting Organization or Transporter, Medical Cannabis Cultivation Center or Cultivation Center, and Medical Cannabis Dispensing Organization or Dispensing Organization or Dispensary were added to the Zoning Ordinance. These definitions come from the Cannabis Regulation and Tax Act and the Compassionate Use of Medical Cannabis Program Act.
- 3. Adult-Use Cannabis Craft Growers are proposed to be special uses in the A-1, M-1, M-2 Zoning Districts. They are to be at minimum one thousand feet (1,000') from the property lines of pre-existing public or private nursery schools, preschools, primary or secondary schools, day care centers, day care homes, residential care homes, pre-existing properties zoned or used for residential purposes, pre-existing forest preserves, public parks, and places of worship. This distance requirement is the same distance requirement for outdoor shooting ranges.
- 4. Adult-Use Cannabis Cultivation Centers and Medical Cannabis Cultivation Centers are proposed to be special uses in the M-1 and M-2 Zoning Districts and will be minimum two thousand five hundred feet (2,500') from the protected uses listed in number 3 previously. Medical Cannabis Cultivation Centers are currently special uses in the M-1 and M-2 Zoning

Districts. The distance requirement was set by the Compassionate Use of Medical Cannabis Program Act.

- 5. Adult-Use Cannabis Dispensing Organizations and Medical Dispensing Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand feet (1,000') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property. Public Act 101-363 removed the distance requirements for Medical Dispensing Organizations. Onsite consumption of cannabis by the public is not allowed. Hours of operation will be from 6:00 a.m. until 8:00 p.m.
- 6. Adult-Use Cannabis Infuser Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property.
- 7. Adult-Use Cannabis Processing Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property.
- 8. Adult-Use Cannabis Transporting Organizations are proposed to be special use in the M-1 and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property. They can only transport cannabis unless allowed by the special use permit.
- 9. The proposal updates Appendix 9 to reflect the addition of cannabis related uses and correct citation errors caused by adding these uses to the Zoning Ordinance.

At least one (1) Planning, Building and Zoning Committee member favored having cannabis uses in stand-alone buildings.

Townships were notified of this proposal and a combined meeting of the Regional Planning Commission and Planning, Building and Zoning Committee scheduled for September 10<sup>th</sup> on August 28, 2019.

ZPAC met on this proposal on September 3, 2019. ZPAC issued a neutral recommendation and requested that information regarding surveillance, security, and security related structural requirements be added to the proposed amendment. ZPAC also requested that cannabis uses not be allowed in the B-3 District. The vote was five (5) in favor and one (1) in opposition. Fran Klaas said the County should not create zoning regulations for cannabis because it is illegal federally. The minutes of this meeting are attached.

On September 10, 2019, the Kendall County Regional Planning Commission and Planning, Building and Zoning Committee held a combined meeting. The changes made to the proposal were as follows:

1. Fix the incorrect section reference for craft growers (special uses in the A-1 is Section 7.01.D not Section 7.01.C as was found in the original proposal).

- 2. Clarify that craft growers may co-locate with dispensing organizations and infuser organizations in the M-1 and M-2 Districts only.
- 3. Clarify that dispensing organizations may co-locate with craft growers and infuser organizations in the M-1 and M-2 Districts and only with infuser organizations in the B-3 District.
- 4. Clarify that infuser organizations may co-locate with craft growers and dispensing organizations in the M-1 and M-2 Districts and only with dispensing organizations in the B-3 District.

The minutes of the September 10<sup>th</sup> meeting are attached.

The Kendall County Regional Planning Commission reviewed this proposal at their meeting on September 25, 2019. The consensus of the Commission was to have stricter regulations in place as a starting point. These regulations could be relaxed at some point in the future, if deemed appropriate (i.e. it is easier to grant a land use right than to take away a land use right). The Kendall County Regional Planning Commission unanimously recommended approval of the proposal with an amendment that all cannabis uses allowed on B-3 zoned property (adult-use and medical dispensing organizations, adult-use infuser organizations, and adult-use processing organizations) be located a maximum one thousand feet (1,000') from an interstate highway. The minutes of this meeting are attached.

Attached please find the proposed changes to the Kendall County Zoning Ordinance with changes proposed by ZPAC, changes made at the September 10<sup>th</sup> meeting, and the change proposed by the Kendall County Regional Planning Commission.

Maps showing the potential location of cannabis uses are attached.

Information from Colorado regarding zoning regulations are also attached.

If you have any questions, please let me know.

MHA

ENCs.: Proposal (With ZPAC's Comments, Comments from 9-10-19 RPC and PBZ Meeting, and Comments from 9-25-19 RPC Meeting)

Maps

9-3-19 ZPAC Minutes

Information from Colorado

9-10-19 Combined Meeting of the Kendall County Regional Planning Commission and Planning Building and Zoning Committee

9-25-19 Kendall County Regional Planning Commission Minutes

#### Cannabis Related Proposal

(ZPAC Comments in Blue-ZPAC Opposed Cannabis Uses in the B-3)

(Changes from September 10<sup>th</sup> PBZ and RPC Meeting in Red)

(Change from September 25<sup>th</sup> RPC Meeting-Cannabis Businesses Located on B-3 Zoned Property Must Be a Maximum 1,000 Feet from an Interstate Highway)

- 1. Ordinances 2014-28 (Medical Cannabis Cultivation Centers), 2014-31 (Medical Cannabis Dispensing Organizations) and 2017-28 (Expiration Timeline for Medical Cannabis Related Uses Extended to July 1, 2020) are repealed in their entirety.
- 2. Section 3.02 of the Kendall County Zoning Ordinance is Amended by Adding the Following Terms in the Appropriate Places Alphabetically:

ADULT-USE CANNABIS BUSINESS ESTABLISHMENT. An adult-use cannabis cultivation center, craft grower, processing organization, infuser organization, dispensing organization or transporting organization.

ADULT-USE CANNABIS CRAFT GROWER. A facility operated by an organization or business that is licensed by the Illinois Department of Agriculture to cultivate, dry, cure and package cannabis and perform other necessary activities to make cannabis available for sale at a dispensing organization or use at a processing organization, per the Cannabis Regulation and Tax Act, as it may be amended from time-to-time, and regulations promulgated thereunder.

ADULT-USE CANNABIS CULTIVATION CENTER. A facility operated by an organization or business that is licensed by the Illinois Department of Agriculture to cultivate, process, transport and perform necessary activities to provide cannabis and cannabis-infused products to licensed cannabis business establishments, per the Cannabis Regulation and Tax Act, as it may be amended from time-to-time, and regulations promulgated thereunder.

ADULT-USE CANNABIS DISPENSING ORGANIZATION. A facility operated by an organization or business that is licensed by the Illinois Department of Financial and Professional Regulation to acquire cannabis from licensed cannabis business establishments for the purpose of selling or dispensing cannabis, cannabis-infused products, cannabis seeds, paraphernalia or related supplies to purchasers or to qualified registered medical cannabis patients and caregivers, per the Cannabis Regulation and Tax Act, as it may be amended from time-to-time, and regulations promulgated thereunder.

ADULT-USE CANNABIS INFUSER ORGANIZATION OR INFUSER. A facility operated by an organization or business that is licensed by the Illinois Department of Agriculture to directly incorporate cannabis or cannabis concentrate into a product formulation to produce a cannabis-infused product, per the Cannabis Regulation and Tax Act, as it may be amended from time-to-time, and regulations promulgated thereunder.

ADULT-USE CANNABIS PROCESSING ORGANIZATION OR PROCESSOR. A facility operated by an organization or business that is licensed by the Illinois Department of Agriculture to either extract constituent chemicals or compounds to produce cannabis concentrate or incorporate cannabis or cannabis concentrate into a product formulation to produce a cannabis product, per the Cannabis Regulation and Tax Act, as it may be amended from time-to-time, and regulations promulgated thereunder.

ADULT-USE CANNABIS TRANSPORTING ORGANIZATION OR TRANSPORTER. An organization or business that is licensed by the Illinois Department of Agriculture to transport cannabis on behalf of a cannabis business establishment or a community college licensed under the Community College Cannabis Vocational Training Pilot Program, per the Cannabis Regulation and Tax Act, as it may be amended from time-to-time, and regulations promulgated thereunder."

MEDICAL CANNABIS CULTIVATION CENTER or CULTIVATION CENTER. A facility operated by an organization or business that is registered by the Illinois Department of Agriculture to perform necessary activities to provide only registered medical cannabis dispensing organizations with usable medical cannabis. This definition is intended to remain consistent with the definition provided in 410 ILCS 130/10, as amended. In the event of a conflict between this definition and the statute, the definition from State law shall govern.

MEDICAL CANNABIS DISPENSING ORGANIZATION or DISPENSING ORGANIZATION or DISPENSING ORGANIZATION or DISPENSARY. A facility operated by an organization or business that is registered by the Illinois Department of Financial and Professional Regulation to acquire medical cannabis from a registered Cultivation Center for the purpose of dispensing cannabis, paraphernalia, or related supplies and educational materials to registered qualifying patients. This definition is intended to remain consistent with the definition provided in 410 ILCS 130/10, as amended. In the event of a conflict between this definition and the statute, the definition from State law shall govern.

3. Section 7.01. C (Special Uses in the A-1 District) and Section 10.01. C (Special Uses in the M-1 and M-2 Districts) are amended by adding the following:

Adult-Use Cannabis Craft Grower Subject to the Following Conditions:

- 1. Facility may not be located within one thousand feet (1,000') of the property line of a preexisting public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
- 2. Facility may not be located within one thousand feet (1,000') of the property line of a preexisting property zoned or used for residential purposes, unless the residential use is owned by the same owner as the Adult-Use Cannabis Craft Grower.
- 3. Facility may not be located within one thousand feet (1,000') of the property line of a pre-existing forest preserve, public park, or place of worship.
- 4. On properties zoned M-1 or M-2, Adult-Use Cannabis Craft Growers may co-locate with Adult-Use Dispensing Organizations and Adult-Use Cannabis Infuser Organizations or both.
- 5. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Cannabis Regulation and Tax Act.
- 6. At the time of application, the Petitioner shall submit the following information:
  - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
  - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
  - c. Anticipated number of employees and customers.
  - d. Anticipated parking demand and available parking supply.
  - e. Anticipated traffic generation in the context of adjacent roadway capacity and access

- to such roadways.
- f. Site design, including access points and internal site circulation.
- g. Proposed signage plan.
- h. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application
- 7. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 8. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 9. In the event that the Cannabis Regulation and Tax Act is amended, the more restrictive of the State or County Regulation shall apply.
- 4. Section 10.01.C (Special Uses in the M-1 and M-2 Districts) is amended by adding the following: Adult-Use Cannabis Cultivation Centers Subject to the Following Conditions:
  - 1. Facility may not be located within two thousand five hundred feet (2,500') of the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
  - 2. Facility may not be located within two thousand five hundred feet (2,500') of the property line of a pre-existing property zoned or used for residential purposes.
  - 3. Facility may not be located within two thousand five hundred feet (2,500') of the property line of a pre-existing forest preserve, public park, or place of worship.
  - 4. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Cannabis Regulation and Tax Act.
  - 5. At the time of application, the Petitioner shall submit the following information:
    - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
    - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
    - c. Anticipated number of employees and customers.
    - d. Anticipated parking demand and available parking supply.
    - e. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
    - f. Site design, including access points and internal site circulation.
    - g. Proposed signage plan.
    - h. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
  - 6. No outdoor storage is allowed.
  - 7. Electronic message boards and temporary signs are not allowed.
  - 8. Fences must be a minimum of eight feet (8') feet tall topped with barbed wire.
  - 9. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
  - 10. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
  - 11. In the event that the Cannabis Regulation and Tax Act is amended, the more restrictive of the

Medical Cannabis Cultivation Centers Subject to the Following Conditions:

- 1. Facility may not be located within two thousand five hundred feet (2,500') of the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
- 2. Facility may not be located within two thousand five hundred feet (2,500') of the property line of a pre-existing property zoned or used for residential purposes.
- 3. Facility may not be located within two thousand five hundred feet (2,500') of the property line of a pre-existing forest preserve, public park, or place of worship.
- 4. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Compassionate Use of Medical Cannabis Program Act.
- 5. At the time of application, the Petitioner shall submit the following information:
  - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
  - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
  - c. Anticipated number of employees and customers.
  - d. Anticipated parking demand and available parking supply.
  - e. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
  - f. Site design, including access points and internal site circulation.
  - g. Proposed signage plan.
  - h. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
- 6. No outdoor storage is allowed.
- 7. Electronic message boards and temporary signs are not allowed.
- 8. Fences must be a minimum of eight feet (8') feet tall topped with barbed wire.
- 9. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 10. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 11. In the event that the Compassionate Use of Medical Cannabis Program Act is amended, the more restrictive of the State or County Regulation shall apply.
- 5. Section 9.04.C (Special Uses in the B-3, M-1, and M-2 Districts) is amended by adding the following: Adult-Use Cannabis Dispensing Organization Subject to the Following Conditions:
  - 1. Facility may not be located within one thousand feet (1,000') of the property line of a preexisting public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
  - 2. Facility may not be located in a dwelling unit or within two hundred fifty feet (250') of the property line of a pre-existing property zoned or used for residential purposes.
  - 3. Facility may not be located within one thousand feet (1,000') of the property line of a pre-

- existing forest preserve, public park, or place of worship.
- 4. At least seventy-five percent (75%) of the floor area of any tenant space occupied by a dispensing organization shall be devoted to the activities of the dispensing organization as authorized by the Cannabis Regulation and Tax Act and no dispensing organization shall also sell food for consumption on the premises other than as authorized below in the same tenant space.
- 5. Onsite consumption of cannabis by the public shall not be allowed at Adult Use Cannabis Dispensing Organizations.
- 6. On properties zoned M-1 or M-2, Adult-Use Cannabis Dispensing Organizations may colocate with Adult-Use Craft Growers and Adult-Use Cannabis Infuser Organizations or both. In a co-location, the floor requirements listed above shall not apply, but the co-located establishments shall be the sole use of the tenant space.
- 7. On properties zoned B-3, Adult-Use Cannabis Dispensing Organizations may co-locate with Adult-Use Cannabis Infuser Organizations. In a co-location, the floor requirements listed above shall not apply, but the co-located establishments shall be the sole use of the tenant space.
- 8. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Cannabis Regulation and Tax Act.
- 9. At the time of application, the Petitioner shall submit the following information:
  - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
  - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
  - c. Hours of operation.
  - d. Anticipated number of employees and customers.
  - e. Anticipated parking demand and available parking supply.
  - f. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
  - g. Site design, including access points and internal site circulation.
  - h. Proposed signage plan.
  - i. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
- 10. No flashing lights, search lights, spot lights, or other similar lighting systems may be used on the exterior of the building.
- 11. Electronic message boards and temporary signs not allowed. Any additional merchandise packaging provided by a dispensary, such as bags, sacks, totes or boxes, shall be opaque and identify the name of the dispensing organization.
- 12. Hours of operation are 6:00 a.m. until 8:00 p.m.
- 13. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 14. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 15. In the event that the Cannabis Regulation and Tax Act is amended, the more restrictive of the State or County Regulation shall apply.

Medical Cannabis Dispensing Organization Subject to the Following Conditions:

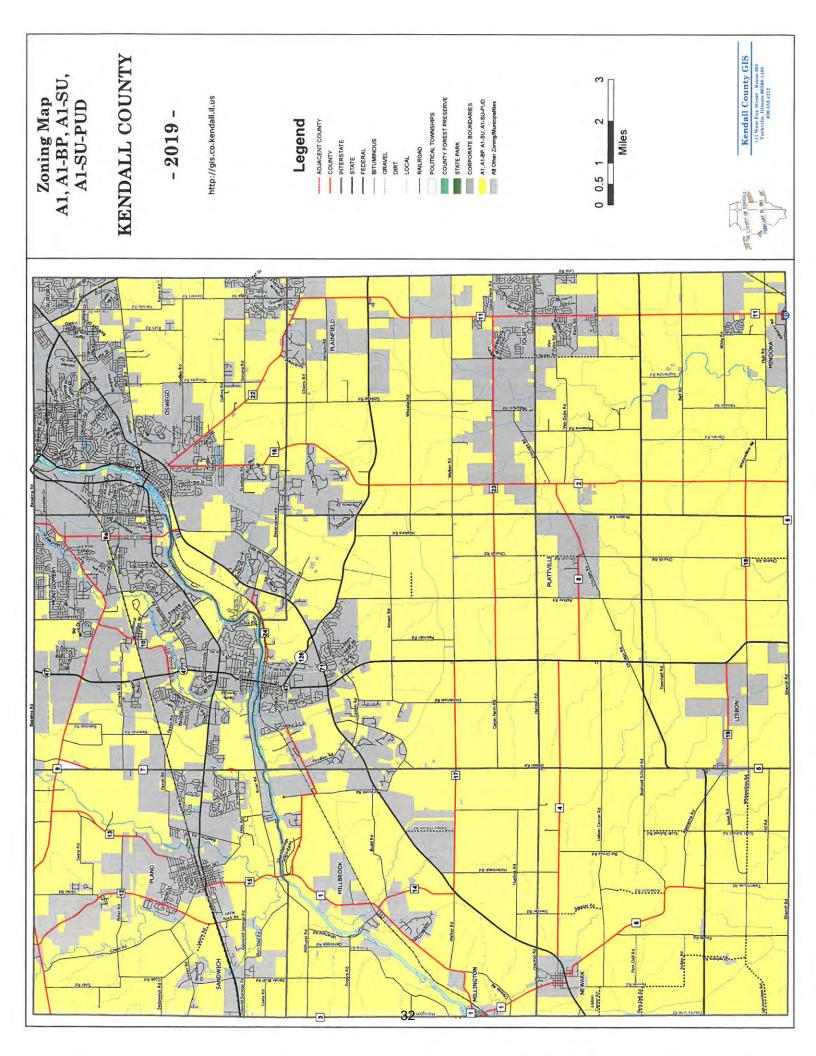
1. Facility may not be located within one thousand feet (1,000') of the property line of a pre-

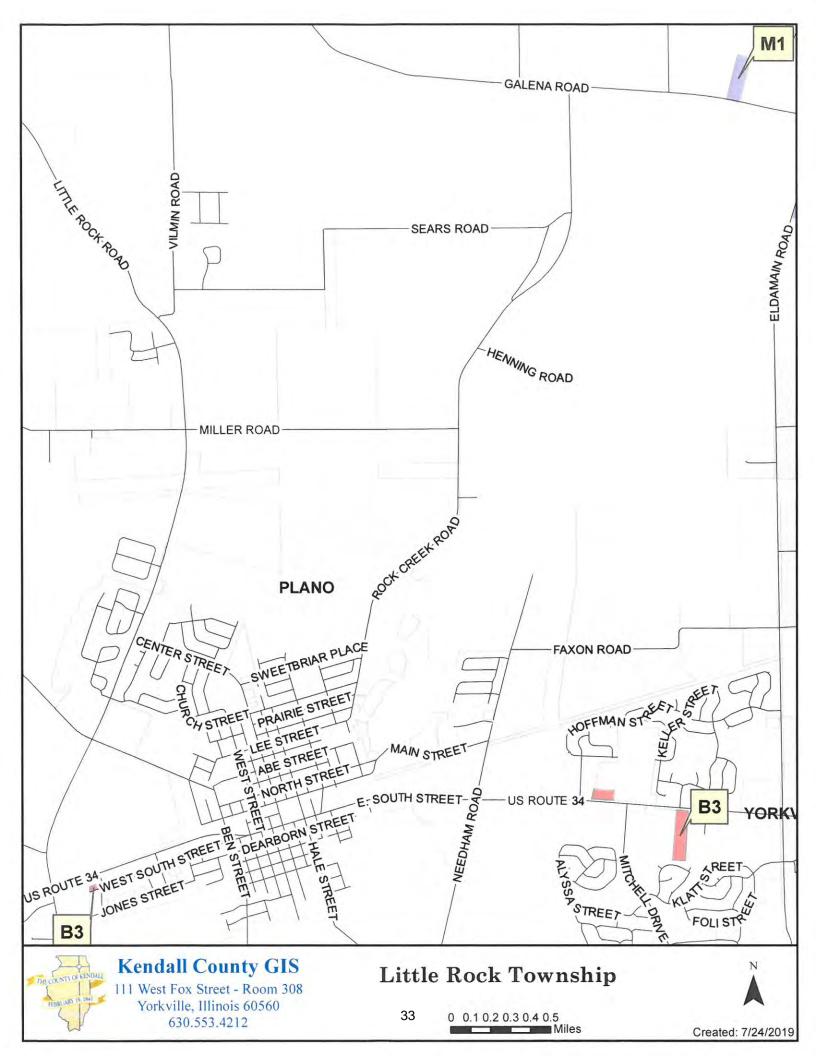
- existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
- 2. Facility may not be located in a dwelling unit or within two hundred fifty feet (250') of the property line of a pre-existing property zoned or used for residential purposes.
- 3. Facility may not be located within one thousand feet (1,000') of the property line of a preexisting forest preserve, public park, or place of worship.
- 4. Onsite consumption of cannabis by the public shall not be allowed at Medical Cannabis Dispensing Organizations.
- 5. Facility may not conduct any sales or distribution of cannabis other than as authorized by State law.
- 6. At the time of application, the Petitioner shall submit the following information:
  - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
  - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
  - c. Hours of operation.
  - d. Anticipated number of employees and customers.
  - e. Anticipated parking demand and available parking supply.
  - f. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
  - g. Site design, including access points and internal site circulation.
  - h. Proposed signage plan.
  - i. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
- 7. No flashing lights, search lights, spot lights, or other similar lighting systems may be used on the exterior of the building.
- 8. Electronic message boards and temporary signs not allowed. Any additional merchandise packaging provided by a dispensary, such as bags, sacks, totes or boxes, shall be opaque and identify the name of the dispensing organization.
- 9. Hours of operation are 6:00 a.m. until 8:00 p.m.
- 10. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 11. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 12. In the event that the Compassionate Use of Medical Cannabis Program Act is amended, the more restrictive of the State or County Regulation shall apply.
- 6. Section 9.04.C (Special Uses in the B-3, M-1, and M-2 Districts) is amended by adding the following: Adult-Use Cannabis Infuser Organization Subject to the Following Conditions:
  - 1. Facility may not be located within one thousand five hundred feet (1,500') of the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
  - 2. Facility may not be located in a dwelling unit or within two hundred fifty feet (250') of the property line of a pre-existing property zoned or used for residential purposes.
  - 3. Facility may not be located within one thousand five hundred feet (1,500') of the property line

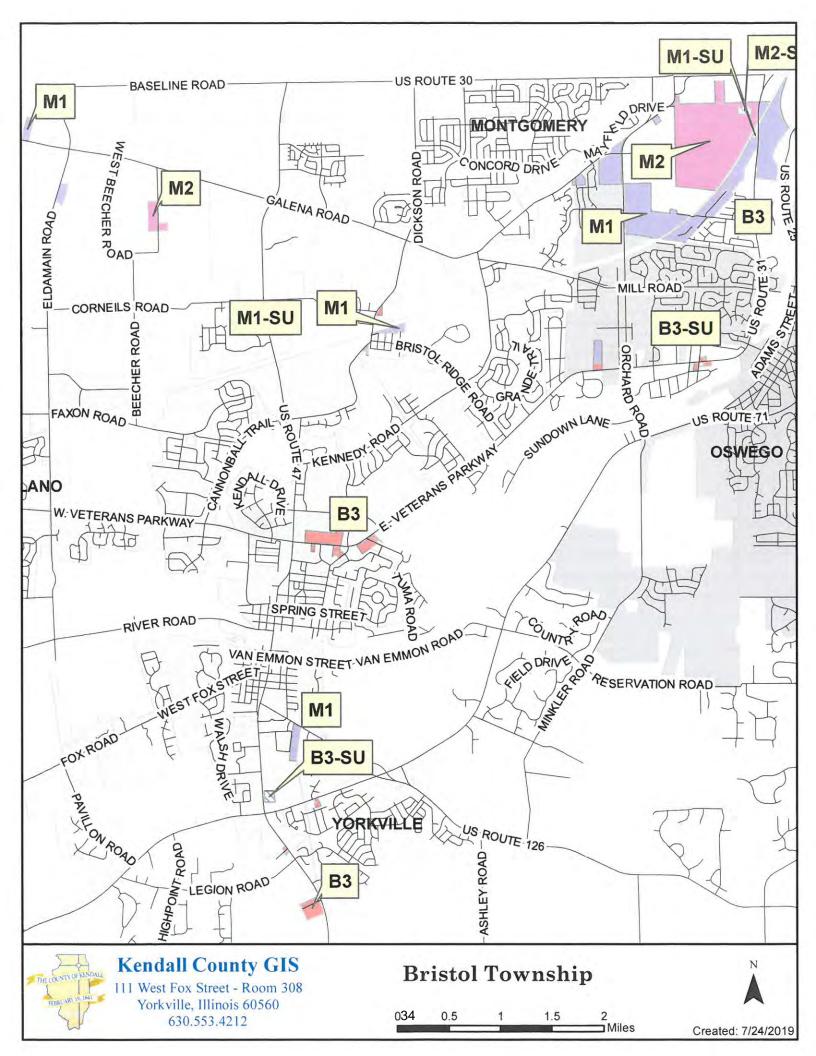
- of a pre-existing forest preserve, public park, or place of worship.
- 4. At least seventy-five percent (75%) of the floor area of any tenant space occupied by an infusing organization shall be devoted to the activities of the infusing organization as authorized by the Cannabis Regulation and Tax Act.
- 5. On properties zoned M-1 or M-2, Adult-Use Cannabis Infuser Organizations may co-locate with Adult-Use Dispensing Organizations and Adult-Use Cannabis Craft Growers or both. In a co-location, the floor requirements listed above shall not apply, but the co-located establishments shall be the sole use of the tenant space.
- 6. On properties zoned B-3, Adult-Use Cannabis Infuser Organizations may co-locate with Adult-Use Dispensing Organizations. In a co-location, the floor requirements listed above shall not apply, but the co-located establishments shall be the sole use of the tenant space.
- 7. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Cannabis Regulation and Tax Act.
- 8. At the time of application, the Petitioner shall submit the following information:
  - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
  - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
  - c. Hours of operation.
  - d. Anticipated number of employees and customers.
  - e. Anticipated parking demand and available parking supply.
  - f. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
  - g. Site design, including access points and internal site circulation.
  - h. Proposed signage plan.
  - i. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
- 9. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 10. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 11. In the event that the Cannabis Regulation and Tax Act is amended, the more restrictive of the State or County Regulation shall apply.
- 7. Section 9.04.C (Special Uses in the B-3, M-1, and M-2 Districts) is amended by adding the following: Adult-Use Cannabis Processing Organization Subject to the Following Conditions:
  - 1. Facility may not be located within one thousand five hundred feet (1,500') of the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
  - 2. Facility may not be located in a dwelling unit or within two hundred fifty feet (250') of the property line of a pre-existing property zoned or used for residential purposes.
  - 3. Facility may not be located within one thousand five hundred feet (1,500') of the property line of a pre-existing forest preserve, public park, or place of worship.
  - 4. At least seventy-five percent (75%) of the floor area of any tenant space occupied by a processing organization shall be devoted to the activities of the processing organization as authorized by the Cannabis Regulation and Tax Act.

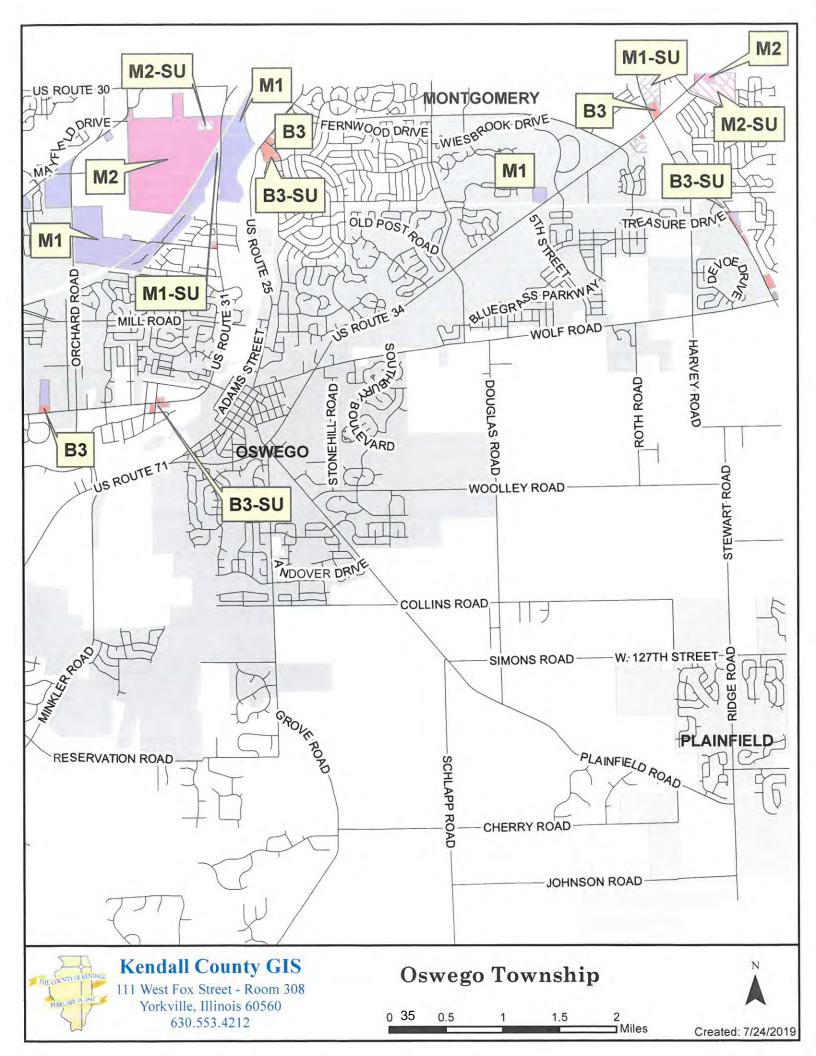
- 5. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Cannabis Regulation and Tax Act.
- 6. At the time of application, the Petitioner shall submit the following information:
  - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
  - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), total square footage, security installations/security plan (including type of security system and plans to address operations when security and surveillance system malfunction) and building code compliance.
  - c. Hours of operation.
  - d. Anticipated number of employees and customers.
  - e. Anticipated parking demand and available parking supply.
  - f. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
  - g. Site design, including access points and internal site circulation.
  - h. Proposed signage plan.
  - i. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
- 7. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 8. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 9. In the event that the Cannabis Regulation and Tax Act is amended, the more restrictive of the State or County Regulation shall apply.
- 8. Section 10.01.C (Special Uses in the M-1 and M-2 Districts) is amended by adding the following: Adult-Use Cannabis Transporting Organization Subject to the Following Conditions:
  - 1. Facility may not be located within one thousand five hundred feet (1,500') of the property line of a pre-existing public or private nursery school, preschool, primary or secondary school, day care center, day care home or residential care home. Learning centers and vocational/trade centers shall not be classified as a public or private school for purposes of this Section.
  - 2. Facility may not be located in a dwelling unit or within two hundred fifty feet (250') of the property line of a pre-existing property zoned or used for residential purposes.
  - 3. Facility may not be located within one thousand five hundred feet (1,500') of the property line of a pre-existing forest preserve, public park, or place of worship.
  - 4. The transporting organization shall be the sole use of the tenant space in which it is located and shall not transport any other products beside cannabis, unless specifically allowed by the Special Use Permit.
  - 5. Facility may not conduct any sales or distribution of cannabis other than as authorized by the Cannabis Regulation and Tax Act.
  - 6. At the time of application, the Petitioner shall submit the following information:
    - a. A statement regarding the impact of the proposed facility on existing or planned uses located within the vicinity of the subject property.
    - b. Information on the proposed structure the facility will be located, including cotenancy (if located in a multi-tenant building), (including type of security system and plans to address operations when security and surveillance system malfunction) total square footage, security installations/security plan and building code compliance.
    - c. Hours of operation.
    - d. Anticipated number of employees and customers.

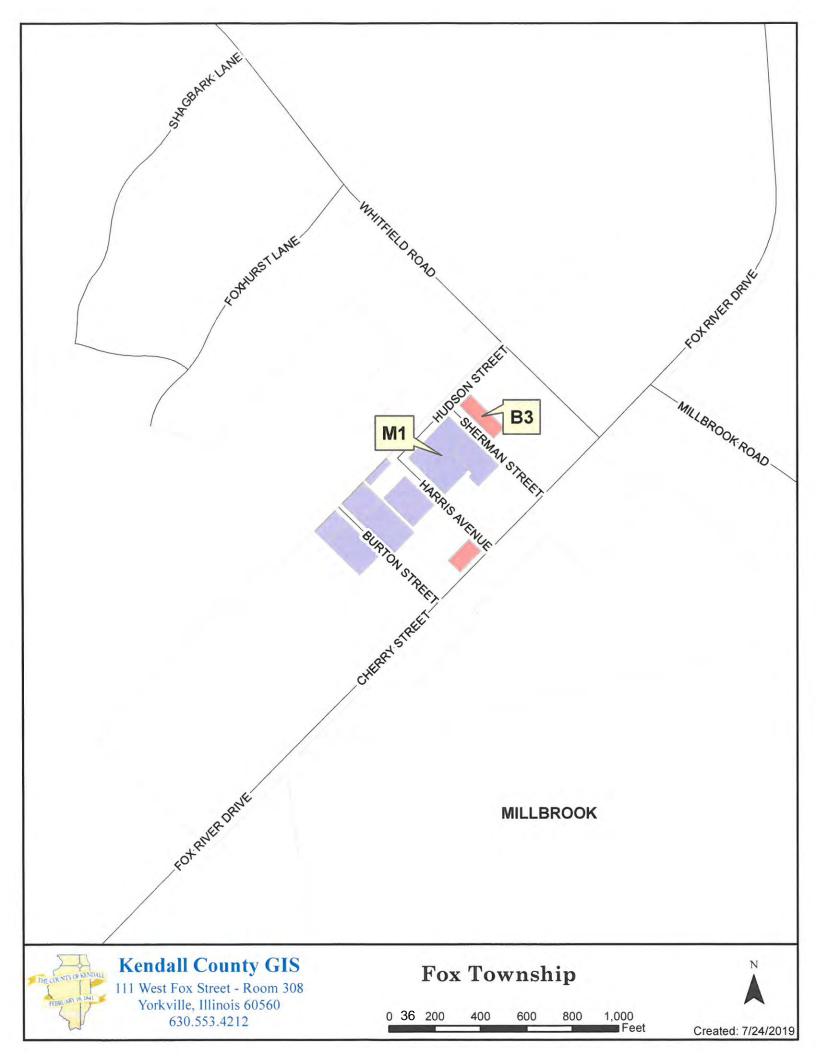
- e. Anticipated parking demand and available parking supply.
- f. Anticipated traffic generation in the context of adjacent roadway capacity and access to such roadways.
- g. Site design, including access points and internal site circulation.
- h. Proposed signage plan.
- i. Other criteria as may be necessary to determine Findings of Fact of the Special Use Permit application.
- 7. The Operator of the business allowed by the special use permit shall provide the Kendall County Sheriff's Office access to security system and security plans upon request by the Kendall County Sheriff's Office.
- 8. The Petitioner shall file an affidavit with the County affirming compliance with the regulations contained in the Kendall County Zoning Ordinance.
- 9. In the event that the Cannabis Regulation and Tax Act is amended, the more restrictive of the State or County Regulation shall apply.
- 9. Appendix 9-The Table of Uses is hereby amended to reflect the addition of these uses in the proper zoning districts.
- 10. Any reference citation errors created by the addition of these definitions and uses to the Zoning Ordinance shall be corrected.
- 11. If any provision of this Ordinance or application thereof to any person or circumstances is ruled unconstitutional or otherwise invalid, such invalidity shall affect other provisions or applications of this Ordinance that can be given effect without the invalid application or provision, and each invalid provision or invalid application of this Ordinance is severable.

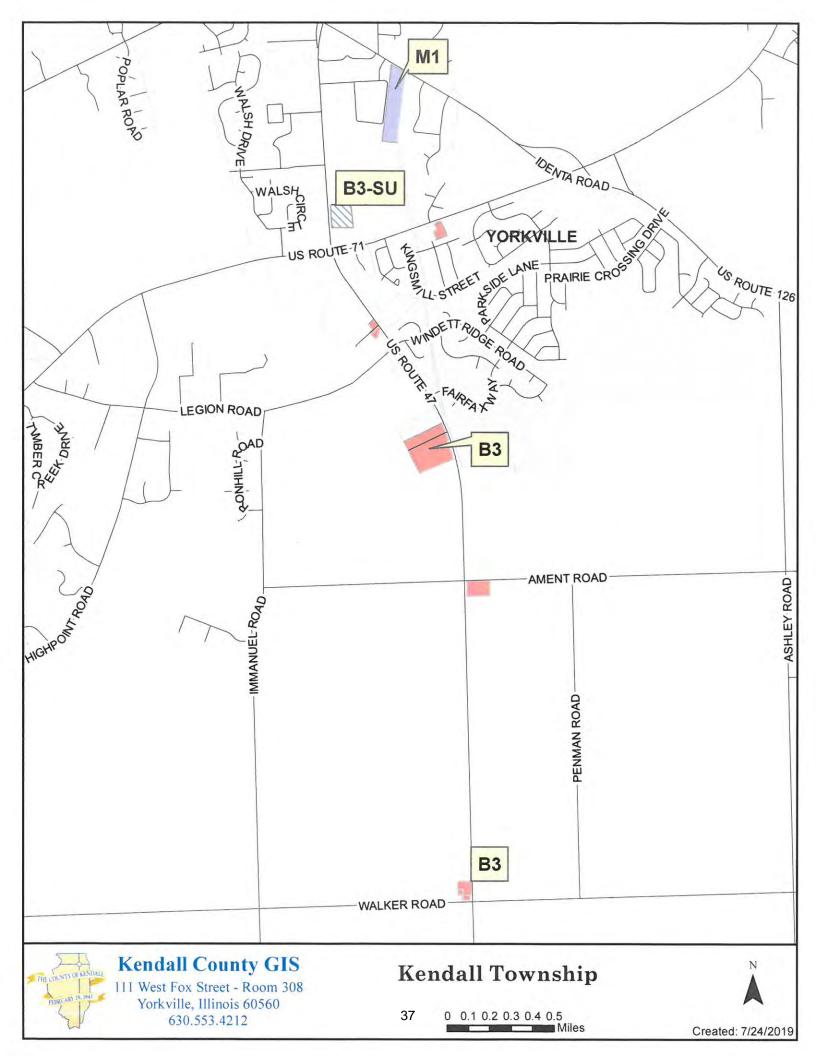




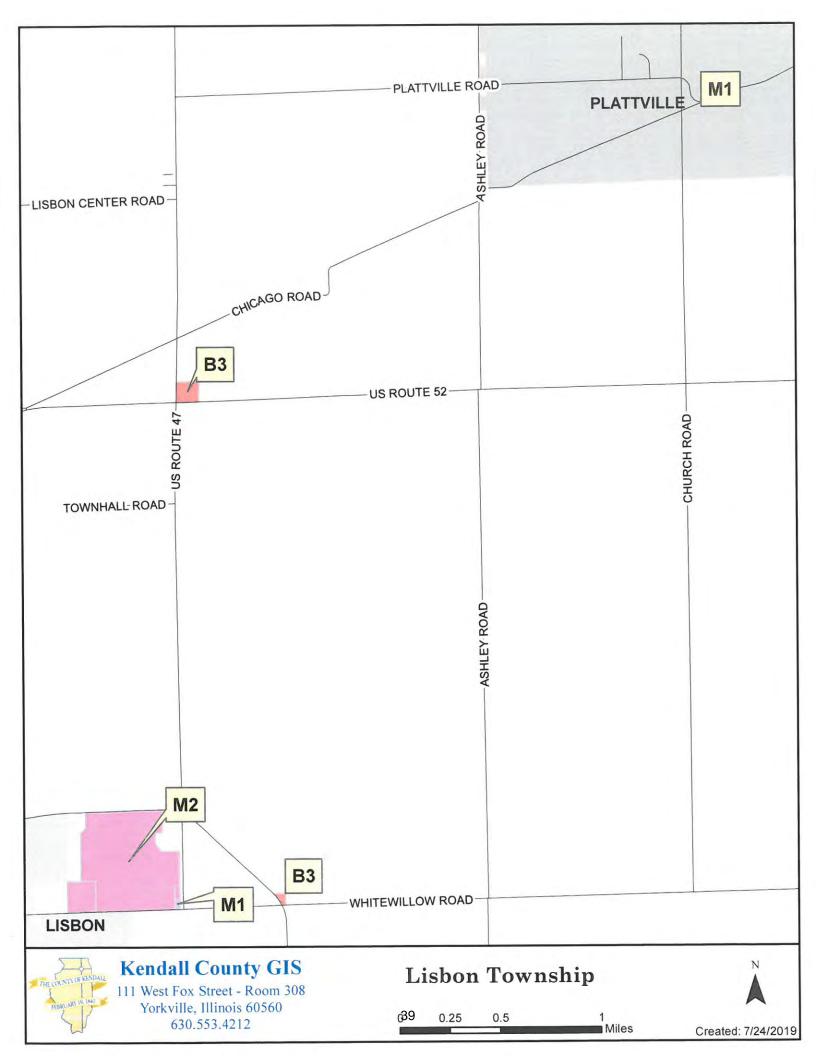




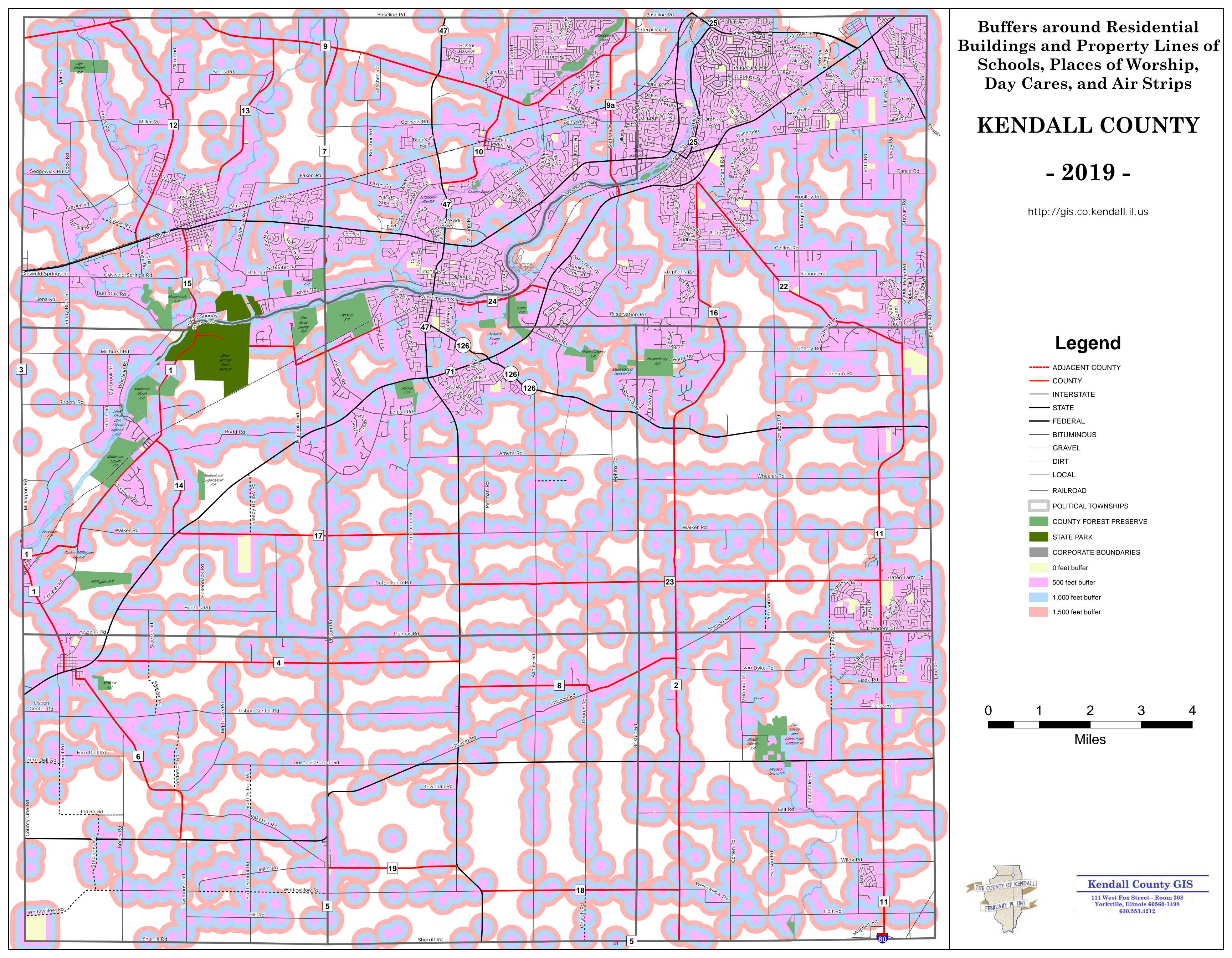


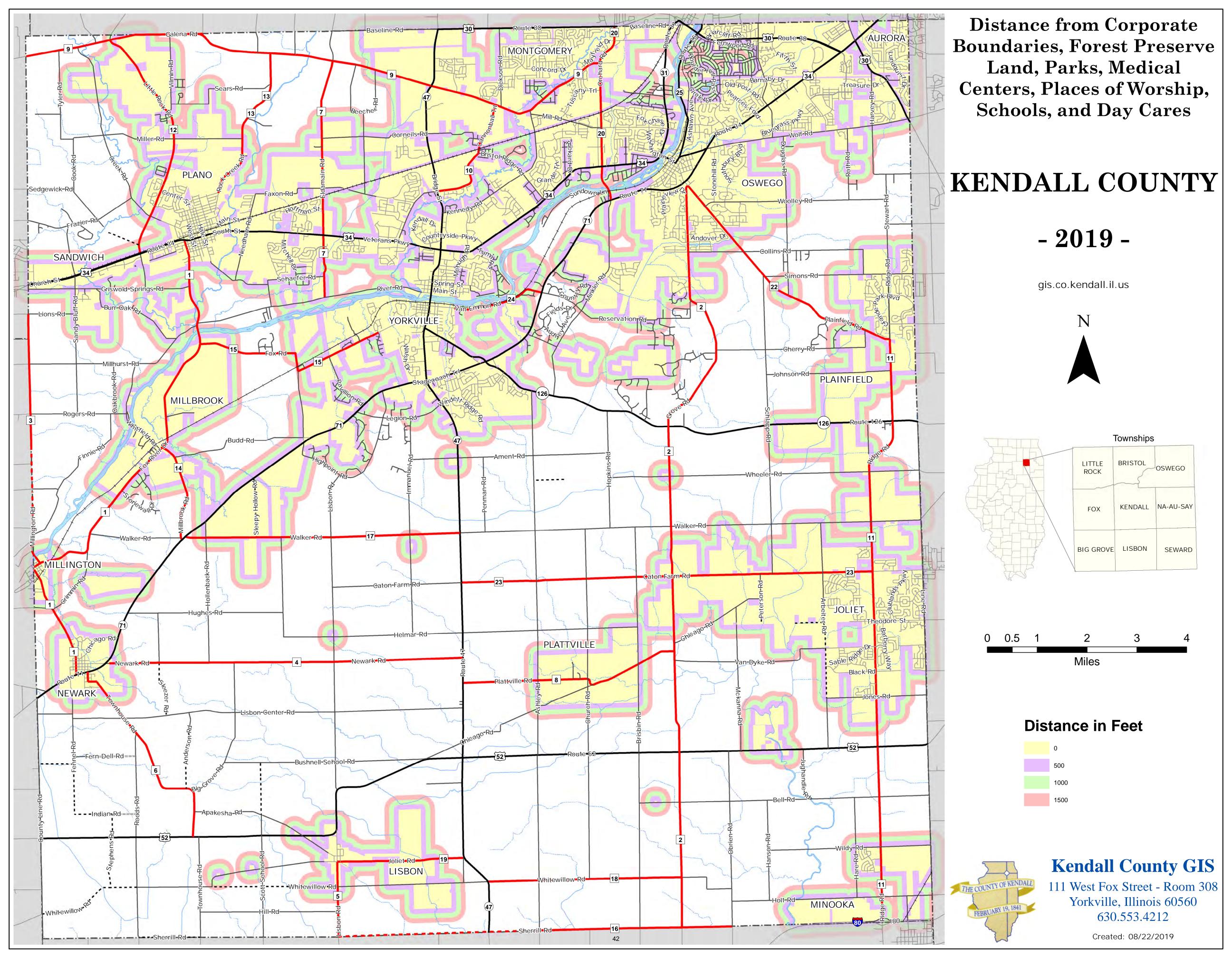


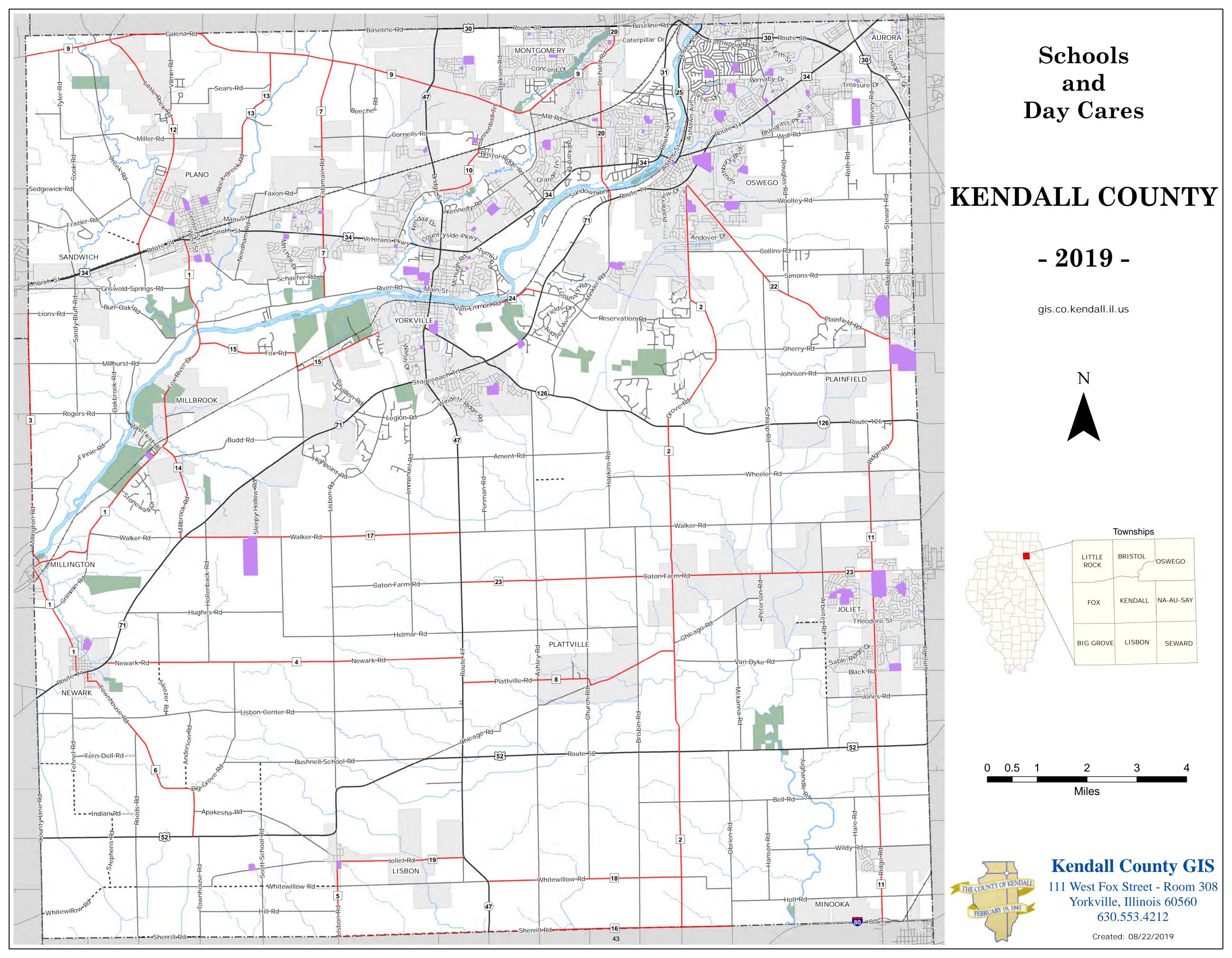












# ZONING, PLATTING & ADVISORY COMMITTEE (ZPAC) September 3, 2019 – Unapproved Meeting Minutes

Senior Planner Chairman Matt Asselmeier called the meeting to order at 9:05 a.m.

#### Present:

Megan Andrews – Soil and Water Conservation District Matt Asselmeier – PBZ Department David Guritz – Forest Preserve Fran Klaas – Highway Department Commander Jason Langston – Sheriff's Department Aaron Rybski – Health Department

#### Absent:

Meagan Briganti – GIS Greg Chismark – WBK Engineering, LLC Brian Holdiman – PBZ Department Matthew Prochaska – PBZ Committee Chair

#### Audience:

None

#### **AGENDA**

Mr. Klaas made a motion, seconded by Mr. Rybski, to approve the agenda as presented. With a voice vote of all ayes, the motion carried unanimously.

#### **MINUTES**

Mr. Guritz made a motion, seconded by Ms. Andrews, to approve the July 2, 2019, meeting minutes. With a voice vote of all ayes, the motion carried unanimously.

#### **PETITIONS**

# Petition 19-31 Kendall County Planning Building and Zoning Committee

Mr. Asselmeier summarized the request.

Mr. Asselmeier noted that the intent of the Planning, Building and Zoning Committee was to have recreational and medical cannabis uses to have similar zoning requirements. In addition, this proposal only regulated the areas unique to County regulations; the proposal did not include restrictions already contained in State law.

On June 25, 2019, the Governor signed the Cannabis Regulation and Tax Act (Public Act 101-027). This Act legalized certain recreational cannabis uses and allowed County to enact reasonable zoning regulations related to these uses.

On August 9, 2019, the Governor signed an Act related to Banking-Cannabis Businesses (Public Act 101-363). Among other actions, this Act amended the Compassionate Use of Medical Cannabis Pilot Program Act by removing the expiration deadline of medical cannabis related uses and changing the location where medical cannabis dispensary may locate.

On August 26, 2019, the Kendall County Planning, Building and Zoning Committee voted to initiate text amendments to the Kendall County Zoning Ordinance pertaining to medical and recreational cannabis uses. The Committee wanted medical cannabis related use to be regulated similarly as recreational cannabis uses from a zoning perspective. The Committee also wanted to have these regulations in place by January 1, 2020.

In summary the changes were as follows:

- 1. The previously adopted zoning regulations for medical cannabis uses are repealed in their entirety.
- Definitions of Adult-Use Cannabis Business Establishment, Adult-Use Cannabis Craft Grower, Adult-Use
  Cannabis Cultivation Center, Adult-Use Cannabis Dispensing Organization, Adult-Use Cannabis Infuser
  Organization or Infuser, Adult-Use Cannabis Processing Organization or Processor, Adult-Use Cannabis
  Transporting Organization or Transporter, Medical Cannabis Cultivation Center or Cultivation Center, and Medical
  Cannabis Dispensing Organization or Dispensing Organization or Dispensary were added to the Zoning

Ordinance. These definitions come from the Cannabis Regulation and Tax Act and the Compassionate Use of Medical Cannabis Program Act.

- 3. Adult-Use Cannabis Craft Growers are proposed to be special uses in the A-1, M-1, M-2 Zoning Districts. They are to be at minimum one thousand feet (1,000') from the property lines of pre-existing public or private nursery schools, preschools, primary or secondary schools, day care centers, day care homes, residential care homes, pre-existing properties zoned or used for residential purposes, pre-existing forest preserves, public parks, and places of worship. This distance requirement is the same distance requirement for outdoor shooting ranges.
- 4. Adult-Use Cannabis Cultivation Centers and Medical Cannabis Cultivation Centers are proposed to be special uses in the M-1 and M-2 Zoning Districts and will be minimum two thousand five hundred feet (2,500') from the protected uses listed in number 3 previously. Medical Cannabis Cultivation Centers are currently special uses in the M-1 and M-2 Zoning Districts. The distance requirement was set by the Compassionate Use of Medical Cannabis Program Act.
- 5. Adult-Use Cannabis Dispensing Organizations and Medical Dispensing Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand feet (1,000') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property. Public Act 101-363 removed the distance requirements for Medical Dispensing Organizations. Onsite consumption of cannabis by the public is not allowed. Hours of operation will be from 6:00 a.m. until 8:00 p.m.
- 6. Adult-Use Cannabis Infuser Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property.
- 7. Adult-Use Cannabis Processing Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property.
- 8. Adult-Use Cannabis Transporting Organizations are proposed to be special use in the M-1 and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property. They can only transport cannabis unless allowed by the special use permit.
- 9. The proposal updates Appendix 9 to reflect the addition of cannabis related uses and correct citation errors caused by adding these uses to the Zoning Ordinance.

Maps showing the potential location of cannabis uses were provided.

The zoning related proposal is separate from the County's consideration of opting out of allowing recreational cannabis uses.

Commander Langston asked why some of the uses would be special uses in the B-3. Mr. Asselmeier responded that some Committee members felt some of the cannabis related uses should be in more trafficked areas.

Mr. Klaas expressed concerns about the negative impacts of the legalization of marijuana. He noted that marijuana is still illegal at the federal level. He noted that the federal government recognizes the potential exists for drug abuse with marijuana. He worried about the desensitizing impacts of drug use on kids. He expressed concerns regarding the ability of law enforcement entities to recognize people that are high or drunk. He did not want to be a party to any type of regulation or legalization of cannabis.

Commander Langston expressed his concerns regarding allowing cannabis uses in the B-3 District because it bolsters desensitization. He felt that the black market will thrive. He wanted to see clear description of security systems and security plans (the plans, how the plans are monitored, system backups, and structural requirements).

Discussion occurred regarding the County Board opting-out and the impacts of opting-out on the Zoning Ordinance.

Mr. Rybski noted that Dr. Tokars will be attending a future meeting on this topic.

Mr. Guritz noted that legalization could mean people consuming marijuana in the forest preserves and additional interesting behavior. Marijuana was still a noxious weed per State law.

Mr. Guritz made a motion, seconded by Commander Langston, to issue a neutral recommendation with a request that the proposal be amended to remove cannabis uses from the B-3 District and to add surveillance, security, and security related structural requirements to the proposed text amendment.

Ayes (5): Andrews, Asselmeier, Guritz, Langston, and Rybski

Nays (1): Klaas Present (0): None

Absent (4): Briganti, Chismark, Holdiman, and Prochaska

The motion passed. There will be a special Planning, Building and Zoning Committee meeting on this topic on September 10, 2019 at 6:30 p.m. The proposal will go to the Kendall County Regional Planning Commission on September 25, 2019.

#### **REVIEW OF PETITIONS THAT WENT TO COUNTY BOARD**

Mr. Asselmeier reported that Petition 18-04, pertaining to changes to the Future Land Use Map in Lisbon Township was rejected by the County Board.

Mr. Asselmeier reported that Petition 18-24, pertaining to the Flisk Special Use Permit Amendment at 17 Ashe Road was approved by the County Board.

Mr. Asselmeier reported that Petition 19-12, pertaining to a special use permit for a banquet center at 10978 Crimmin Road was approved by the County Board.

Mr. Asselmeier reported that Petition 19-25, pertaining to renewing a special use permit for a billboard at 34 and Hafenrichter was approved by the County Board.

#### **OLD BUSINESS/NEW BUSINESS**

None

CORRESPONDENCE

None

**PUBLIC COMMENT** 

None

#### **ADJOURNMENT**

Mr. Guritz made a motion, seconded by Ms. Andrews to adjourn. With a voice vote of all ayes, the motion carried. The ZPAC, at 9:40 a.m., adjourned.

Respectfully Submitted, Matthew H. Asselmeier, AICP Senior Planner

# KENDALL COUNTY REGIONAL PLANNING COMMISSION

# Kendall County Office Building Rooms 209 & 210 111 W. Fox Street, Yorkville, Illinois

# Special Meeting Minutes of September 10, 2019 - 6:30 p.m.

Chairman Ashton called the meeting to order at 6:33 p.m.

### **ROLL CALL**

Members Present: Bill Ashton, Roger Bledsoe, Tom Casey (arrived at 6:40 p.m.), Dave Hamman, Karin

McCarthy-Lange, Larry Nelson, Ruben Rodriguez, and Claire Wilson (arrived at 6:39 p.m.)

Members Absent: Bill Davis

Staff Present: Matthew H. Asselmeier, Senior Planner, Scott Koeppel, County Administrator

Others Present: Elizabeth Flowers, Scott Gengler, Judy Gilmour, Matt Kellogg, Matthew Prochaska, Commander Jason Langston, Amy Cesich, Randy Cesich, Robyn Vickers, Dr. Amaal Tokars, Jackie Kowalski,

Steve Gengler, Brad Blocker, and Katie Finlon

# APPROVAL OF AGENDA

Commissioner Nelson made a motion, seconded by Commissioner McCarthy-Lange, to approve the agenda. With a voice vote of six (6) ayes, the motion passed unanimously.

# **PUBLIC COMMENT**

None

#### **NEW/OLD BUSINESS**

<u>Discussion and Possible Amendment to Petition 19-31-Request from the Kendall County Planning, Building and Zoning Committee for Text Amendments to the Kendall County Zoning Ordinance Pertaining to Recreational and Medical Cannabis Uses</u>

Mr. Asselmeier summarized the request.

On June 25, 2019, the Governor signed the Cannabis Regulation and Tax Act (Public Act 101-027). This Act legalized certain recreational cannabis uses and allowed County to enact reasonable zoning regulations related to these uses.

On August 9, 2019, the Governor signed an Act related to Banking-Cannabis Businesses (Public Act 101-363). Among other actions, this Act amended the Compassionate Use of Medical Cannabis Pilot Program Act by removing the expiration deadline of medical cannabis related uses and changing the location where medical cannabis dispensary may locate.

On August 26, 2019, the Kendall County Planning, Building and Zoning Committee voted to initiate text amendments to the Kendall County Zoning Ordinance pertaining to medical and recreational cannabis uses. The Committee wanted medical cannabis related use to be regulated similarly as recreational cannabis uses from a zoning perspective. The Committee also wanted to have these regulations in place by January 1, 2020.

In summary the changes are as follows:

- 1. The previously adopted zoning regulations for medical cannabis uses are repealed in their entirety.
- 2. Definitions of Adult-Use Cannabis Business Establishment, Adult-Use Cannabis Craft Grower, Adult-Use Cannabis Cultivation Center, Adult-Use Cannabis Dispensing Organization, Adult-Use Cannabis Infuser Organization or Infuser, Adult-Use Cannabis Processing Organization or Processor, Adult-Use Cannabis Transporting Organization or Transporter, Medical Cannabis Cultivation Center or Cultivation Center, and Medical Cannabis Dispensing Organization or Dispensing Organization or Dispensary were added to the Zoning Ordinance. These definitions come from the Cannabis Regulation and Tax Act and the Compassionate Use of Medical Cannabis Program Act.
- 3. Adult-Use Cannabis Craft Growers are proposed to be special uses in the A-1, M-1, M-2 Zoning Districts. They are to be at minimum one thousand feet (1,000') from the property lines of pre-existing public or private nursery schools, preschools, primary or secondary schools, day care centers, day care homes, residential care homes, pre-existing properties zoned or used for residential purposes, pre-existing forest preserves, public parks, and places of worship. This distance requirement is the same distance requirement for outdoor shooting ranges.
- 4. Adult-Use Cannabis Cultivation Centers and Medical Cannabis Cultivation Centers are proposed to be special uses in the M-1 and M-2 Zoning Districts and will be minimum two thousand five hundred feet (2,500') from the protected uses listed in number 3 previously. Medical Cannabis Cultivation Centers are currently special uses in the M-1 and M-2 Zoning Districts. The distance requirement was set by the Compassionate Use of Medical Cannabis Program Act.
- 5. Adult-Use Cannabis Dispensing Organizations and Medical Dispensing Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand feet (1,000') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property. Public Act 101-363 removed the distance requirements for Medical Dispensing Organizations. Onsite consumption of cannabis by the public is not allowed. Hours of operation will be from 6:00 a.m. until 8:00 p.m.
- 6. Adult-Use Cannabis Infuser Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property.
- 7. Adult-Use Cannabis Processing Organizations are proposed to be special use in the B-3, M-1, and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property.
- 8. Adult-Use Cannabis Transporting Organizations are proposed to be special use in the M-1 and M-2 Zoning Districts and will be at least one thousand five hundred feet (1,500') from the uses listed in number 3 previously except pre-existing properties used or zoned residentially. They can be at minimum two hundred fifty feet (250') from residentially used or zoned property. They can only transport cannabis unless allowed by the special use permit.
- 9. The proposal updates Appendix 9 to reflect the addition of cannabis related uses and correct citation errors caused by adding these uses to the Zoning Ordinance.

At least one (1) Planning, Building and Zoning Committee member favored having cannabis uses in stand-alone buildings.

Maps showing the potential location of cannabis uses were provided.

Townships were notified of this proposal and the September 10<sup>th</sup> meeting on August 28, 2019.

ZPAC met on this proposal on September 3, 2019. ZPAC issued a neutral recommendation and requested that information regarding surveillance, security, and security related structural requirements be added to the proposed amendment. ZPAC also requested that cannabis uses not be allowed in the B-3 District. The vote was five (5) in favor and one (1) in opposition. Fran Klaas said the County should not create zoning regulations for cannabis because it is illegal federally.

Planning, Building and Zoning Committee Chairman Prochaska emphasized the importance of having some type of zoning in place by January 1, 2020, and the implications of not having zoning regulations in place by that date.

Member Kellogg explained the purpose of this meeting and that the proposal was intended to be a working document. Changes to the proposal are anticipated.

Commissioner Wilson arrived at this time (6:39 p.m.).

Commissioner Nelson suggested having a more restrictive regulation at the beginning because the difficulties of taking a use away at a later date. He expressed concerns regarding the ability of a cannabis related use going anywhere in the County, if no zoning regulations are in place. The regulations could be modified in the future

Commissioner Casey arrived at this time (6:40 p.m.).

Member Flowers expressed agreement with Commissioner Nelson's suggestions. She expressed opposition to co-location of cannabis uses.

Member Gilmour favor a minimum of distance of one thousand five hundred feet (1,500') from cannabis uses to other protected uses. Planning, Building and Zoning Committee Chairman Prochaska and Member Kellogg favored a one thousand foot (1,000') distance.

It was noted that Planning, Building and Zoning Committee members did not agree on a stand-a-lone building requirement for cannabis uses. Discussion occurred regarding potential odors and odors from other types of businesses.

Regional Planning Commission Chairman Ashton if there was any update from the State regarding regulations. Mr. Asselmeier responded that the Department of Agriculture has not released any information regarding its rule-making progress.

County Administrator Koeppel stated that infuser and transporter applications will not be available until January 1, 2020. Growing applications will be available October 1, 2019.

Discussion occurred regarding enforcement. Commission Hamman asked who was going to be oversee these regulations. Mr. Asselmeier responded that the Zoning Inspector will be responsible for enforcing Kendall County's specific zoning regulations and that the Sheriff's Department and other law enforcement agencies will

be responsible for those enforcement areas assigned to them. The two (2) main areas of zoning regulations were zoning districts where the uses might be allowed and distances from protected uses as determined by the local government.

Mr. Asselmeier summarized that ZPAC did not want cannabis uses in the B-3 district, they wanted greater security information, and they wanted the Sheriff's Department to have access to the security system of cannabis related uses. Commander Langston explained the Illinois regulations as they relate to security system access. The law uses the phrase "upon request" as it relates to access to security systems. Security systems would not be live feed. Facial recognition use was discussed, but was not specifically required in State law. Commander Langston explained that video records must be retained for ninety (90) days and as long as necessary in cases of loss or theft. The Sheriff's Department is not responsible for dictating where security cameras must be placed.

Discussion occurred about placing cannabis uses in the B-3 District and the impact of odors on neighboring retail businesses. Discussion occurred about placing a cannabis related business in the former Caterpillar property; this property is zoned M-2. Commander Langston explained the Sheriff's Department's concerns about placement of cannabis uses in the B-3 District.

Commissioner Wilson asked why the setback distances were different for each use. Mr. Asselmeier explained that the distances related to craft growers were based on the distance used for outdoor shooting ranges. For cultivation centers, the distance came from State law. For dispensing organizations, the distance from schools was from State law and the distance from residential uses was from the Illinois Municipal League's template ordinance. For the remaining cannabis uses, the distances came from the Illinois Municipal League's template ordinance.

Brad Blocker, Na-Au-Say Township Supervisor, pointed out that the special use reference section for A-1 was incorrect; it should be Section D and not Section C. He noted that craft growers cannot co-locate with dispensing organizations and infuser organizations in the A-1 because only craft growers were allowed in the A-1 and the two (2) uses were not allowed in the A-1. He questioned the logic of using the distance measurement for gun ranges; he favored using the distance requirement for craft breweries. Member Kellogg said one thousand feet (1,000') was used by counties in Colorado; gun ranges were not the reason the distance was proposed at one thousand feet (1,000').

Member Kellogg suggested adding setbacks from halfway houses and correctional facilities to the proposal.

Commissioner Wilson expressed concerns regarding a medical dispensing organization locating within two hundred fifty feet (250') from residential uses and residential zoned property.

Commissioner Wilson asked about the definition of adult and the possibility of having a business license revoked similar to a liquor license. According to State law, the legal age to buy cannabis products is twenty-one (21). Discussion has occurred at the County level of an ordinance similar to the Liquor Control Ordinance that restricts the number of cannabis related businesses in the County and establishes a license similar to a liquor license. Discussion occurred about the difficulty and amount of time necessary to revoke a special use permit compared to revoking a liquor license. There was uncertainty about whether or not the Sheriff's Department would do compliance checks with cannabis businesses similar to the checks they do for liquor establishments. The consensus of both the Planning, Building and Zoning Committee and the Regional Planning Commission was to ask the State's Attorney's Office for an opinion whether or not a County can KCRPC Meeting Minutes 9.10.19

designate a person with similar powers as the liquor commissioner but for cannabis related business and if the County can restrict the number of cannabis businesses similar to the way the County restricts the number of liquor establishments.

The State will put licenses out for the first seventy-five (75) dispensaries on October 1, 2019. If someone is awarded a license on January 1, 2020, they will pursue securing necessary zoning permits at their property after the preliminary award. If they secure applicable zoning permits, then the State will grant final licensure in May 2020. The licenses will be awarded on a points system. A medical dispensary can be awarded a recreational license on January 1, 2020. There will be a total of three hundred (300) dispensary licenses by the end of 2021.

Dispensaries can sell paraphernalia. The special use permit can restrict the other products sold at the establishment.

Randy Cesich explained the procedure for entering a cannabis dispensary in Colorado, the layout of the store, and the visible security presence inside the facility.

Discussion occurred regarding the interconnection of dispensaries regarding cannabis purchases.

Discussion occurred regarding using credit cards to purchase cannabis. Cash was not the way to purchase cannabis.

Discussion occurred regarding increased crime in Colorado since the legalization of cannabis.

Member Flowers asked Dr. Tokars if the new regulations will assist with addressing the opioid crisis. Dr. Tokars responded that the new law does not add anything to existing medical cannabis availability.

Planning, Building and Zoning Committee Chairman Prochaska asked Dr. Tokars about second hand smoke from cannabis uses. Dr. Tokars responded that little research exists about the impact of second hand THC.

Commissioner Wilson asked about tests that law enforcement can use to identify people under the influence of cannabis similar to an alcohol breathalyzer test. Commander Langston responded that no tests were currently available in Illinois.

Discussion occurred regarding fencing requirements; barbed wire is not required in State law.

Steve Gengler, Kendall Township Supervisor, agreed with the Sheriff's Department regarding the B-3 District. They did not foresee cannabis uses in the B-3 District; they favored cannabis uses in the M-1 and M-2 Districts.

Commissioner Wilson asked about the impact of legalization of cannabis businesses on the black market. Commander Langston responded that the black market did not pay taxes for sales of cannabis and still existed.

Discussion occurred regarding the intergovernmental agreements for zoning and the potential of those municipalities to opt-out. Mr. Asselmeier responded that a municipality could still opt-out in the same way that the County's zoning might allow alcohol in a specific zoning district, but the township where a given property is located is dry. Townships cannot opt-out.

Discussion occurred regarding the procedures to opt-out and potentially opt-in at some point in the future.

Discussion occurred regarding the potential tax revenue. The County can levy a sales tax at a maximum three point seven five percent (3.75%) in the unincorporated areas and a maximum three percent (3%) in municipalities. Municipalities can impose a three percent (3%) sales tax. A dispensary would have to pay six percent (6%) sales tax if they located inside a municipality and both the municipality and the County levied the maximum sales tax. Commissioner Nelson asked if the County could still collect taxes on cannabis sales inside a municipality if the County opted-out. County Administrator Koeppel thought the County could collect sales tax, but he did not have a legal opinion on the subject. The consensus of both the Planning, Building and Zoning Committee and the Regional Planning Commission was to ask the State's Attorney's Office if the County can still levy a tax on cannabis related business inside a municipality if the County opted-out.

Mr. Asselmeier presented the timeline for adoption. The proposal goes to the Regional Planning Commission on September 25<sup>th</sup>, the Zoning Board of Appeals hearing on September 30<sup>th</sup>, the townships would have the month of October to review and file objections, the matter would go to the Planning, Building and Zoning Committee and County Board in November. There is a one (1) month space for leeway.

The opt-out question will be at the Committee of the Whole on September 12, 2019.

#### **COMMENTS FROM PRESS**

None

# **ADJOURNMENT**

Commissioner McCarthy-Lange made a motion, seconded by Commissioner Rodriguez, to adjourn. With a voice vote of eight (8) ayes, the motion passed unanimously. The Kendall County Regional Plan Commission meeting adjourned at 7:55 p.m.

Respectfully submitted by, Matthew H. Asselmeier, AICP Senior Planner

# KENDALL COUNTY REGIONAL PLANNING COMMISSION

# Kendall County Office Building Rooms 209 & 210 111 W. Fox Street, Yorkville, Illinois

# **Unapproved - Meeting Minutes of September 25, 2019 - 7:00 p.m.**

Chairman Ashton called the meeting to order at 7:02 p.m.

# **ROLL CALL**

Members Present: Bill Ashton, Roger Bledsoe, Tom Casey, Bill Davis, Dave Hamman, Karin McCarthy-

Lange, Larry Nelson, Ruben Rodriguez, and Claire Wilson

Members Absent:

Staff Present: Matthew H. Asselmeier, Senior Planner

Others Present: Matthew Prochaska

# **APPROVAL OF AGENDA**

Member Nelson made a motion, seconded by Member McCarthy-Lange, to approve the agenda. Chairman Ashton announced that the Petitioners for Petition 19-26 requested a layover to the next meeting. With a voice vote of nine (9) ayes, the motion carried unanimously.

# APPROVAL OF MINUTES

Member Wilson made a motion, seconded by Member Bledsoe, to approve the minutes of the July 24, 2019, meeting. With a voice vote of nine (9) ayes, the motion carried unanimously.

Member Bledsoe made a motion, seconded by Member Rodriguez, to approve the minutes of the September 10, 2019, special meeting. With a voice vote of nine (9) ayes, the motion carried unanimously.

# **PETITIONS**

# 19-26 Edward Baltz and Robert Baltz on Behalf of Erb Properties, LLC (Owner) and Thomas Zurliene and Tyler Zurliene on Behalf of TZ Landscaping, LLC (Tenant)

Members reviewed a letter from the Petitioners' attorney dated September 20, 2019, requesting a layover to the October meeting.

Chairman Ashton asked what happens if the Petitioner does not submit information for the next meeting. Mr. Asselmeier responded that the Commission was not bound to approve an extension. The Commission could decide to issue a recommendation based upon the available information. No cleanup has occurred at the property.

The matter was laid over until the October 23, 2019, meeting.

# 19-31 Kendall County Planning, Building and Zoning Committee

Mr. Asselmeier summarized the changes from the September 10<sup>th</sup> meeting. The changes were:

- 1. Fix the incorrect section reference for craft growers (special uses in the A-1 is Section 7.01.D not Section 7.01.C as was found in the original proposal).
- 2. Clarify that craft growers may co-locate with dispensing organizations and infuser organizations in the M-1 and M-2 Districts only.

- 3. Clarify that dispensing organizations may co-locate with craft growers and infuser organizations in the M-1 and M-2 Districts and only with infuser organizations in the B-3 District.
- 4. Clarify that infuser organizations may co-locate with craft growers and dispensing organizations in the M-1 and M-2 Districts and only with dispensing organizations in the B-3 District.

Discussion occurred regarding the odors from cannabis related uses. Odors arise at cultivating and processing facilities. Money from cannabis related businesses also tends to have cannabis on them and the money also smelled of cannabis.

Member Wilson asked about the difference between craft growers and cultivators. Specifically, she was concerned that cultivators were in M-1 and M-2 and craft growers were allowed in A-1 in addition to M-1 and M-2. Mr. Asselmeier responded that the proposed regulation for cultivators came from the existing zoning regulations for medical cannabis cultivators. Discussion occurred about the lack of regulations from the Illinois Department of Agriculture and the idea of being more restrictive with the regulations at the beginning and potentially loosening restrictions in the future. Member Nelson argued that it was easier to extend a land use right than it was to remove a land use right in the future.

Member Wilson asked about the fencing requirements for cultivators. Mr. Asselmeier responded that the fencing requirement came from the County's existing requirements for medical cultivators.

Discussion occurred about cannabis related uses in the B-3 District and the impact of restricting cannabis businesses to the M Districts. Discussion also occurred regarding having cannabis related businesses in an area like Boulder Hill. The suggestion was made to allow cannabis related businesses on B-3 zoned property near an interstate; the County regulates other special uses by proximity to roadways meeting certain classifications. County Board Member Matthew Prochaska stated that the County Board could be open to the idea of allowing cannabis businesses near an interstate.

Member Davis made a motion, seconded by Member Nelson, to recommend approval of Petition 19-31 with an amendment that any cannabis business located on B-3 zoned property be a maximum of one thousand feet (1,000') from an interstate highway.

The votes were as follows:

Ayes (9): Ashton, Bledsoe, Casey, Davis, Hamman, McCarthy-Lange, Nelson, Rodriguez, and Wilson

Nays (0): None Absent (0): None

The motion carried. The proposal goes to the Zoning Board of Appeals on September 30<sup>th</sup>.

# **CITIZENS TO BE HEARD/ PUBLIC COMMENT**

None

# **NEW BUSINESS**

# Approval of Fiscal Year 2019/2020 Meeting Calendar

Member Nelson made a motion, seconded by Member Rodriguez, to approve the meeting calendar. With a voice vote of nine (9) ayes, the motion carried unanimously.

# **OLD BUSINESS**

# **Update on Zoning Ordinance Project**

Mr. Asselmeier reported that Comprehensive Land Plan and Ordinance Committee has reviewed Sections 1-9 and Section 12.

# REVIEW OF PETITIONS THAT WENT TO COUNTY BOARD

Mr. Asselmeier reported that Petition 18-04, pertaining to changes to the Future Land Use Map in Lisbon Township was rejected by the County Board.

Mr. Asselmeier reported that Petition 18-24, pertaining to the Flisk Special Use Permit Amendment at 17 Ashe Road was approved by the County Board.

Mr. Asselmeier reported that Petition 19-12, pertaining to a special use permit for a banquet center at 10978 Crimmin Road was approved by the County Board.

Mr. Asselmeier reported that Petition 19-25, pertaining to renewing a special use permit for a billboard at 34 and Hafenrichter was approved by the County Board.

# OTHER BUSINESS/ANNOUNCEMENTS

Mr. Asselmeier reported that there was a request for a special use permit for outdoor storage at 7821 Route 71 and a request for a special use permit for a kennel and a variance to allow a kennel at the property at 3601 Plainfield Road.

# **ADJOURNMENT**

Member Wilson made a motion, seconded by Member McCarthy-Lange, to adjourn. With a voice vote of nine (9) ayes, the motion passed unanimously. The Kendall County Regional Plan Commission meeting adjourned at 7:52 p.m.

Respectfully submitted by, Matthew H. Asselmeier, AICP Senior Planner

# **Listing of ZBA Dates for 2020**

# 7:00PM (Monday Following the 4<sup>th</sup> Wednesday of the Month Unless Otherwise Noted)

December 16, 2019 (Third Monday 7:00 pm)

January 27, 2020

March 2, 2020

March 30, 2020

April 27, 2020

June 1, 2020

June 29, 2020

July 27, 2020

August 31, 2020

September 28, 2020

November 2, 2020

December 14, 2020 (Second Monday 7:00 pm)